Agenda - Culture, Communications, Welsh Language, Sport, and International Relations Committee

Meeting Venue: For further information contact:

Committee Room 3, Senedd Lleu Williams

Meeting date: 18 January 2023 Committee Clerk

Meeting time: 09.30 0300 200 6565

SeneddCulture@senedd.wales

Pre-meeting registration

(09.15 - 09.30)

1 Introductions, apologies, substitutions and declarations of interest

(09.30)

2 Scrutiny of the Welsh Government Draft Budget 2023-24: Evidence session with the Minister for Economy and Deputy Minister for Arts and Sport, and Chief Whip

(09.30–11.00) (Pages 1 – 58)

Vaughan Gething MS, Minister for Economy

Dawn Bowden MS, Deputy Minister for Arts and Sport, and Chief Whip

Jason Thomas, Director, Culture, Sport and Tourism

Dean Medcraft, Director, Finance & Operations

Nicky Guy, Deputy Director, Culture & Sport

Research brief

Letter from the Chair to both the Minister for Economy and Deputy Minister

for Arts and Sport, and Chief Whip - 8 November 2022

Welsh Government written evidence

Break

(11.00-11.10)



3 Scrutiny of the Welsh Government Draft Budget 2023-24: Evidence session with the Minister for Education and Welsh Language

(11.10–12.10) (Pages 59 – 94)

Jeremy Miles MS, Minister for Education and Welsh Language
Owain Lloyd, Director of Education, Social Justice and Welsh Language
Bethan Webb, Deputy Director, Welsh Language

Research brief

Letter from the Chair to the Minister for Education and Welsh Language - 8 November 2022

Welsh Government written evidence

4 Papers to note

(12.10)

- 4.1 Letter from the Minister for Education and Welsh Language to the Chair of the Culture, Communications, Welsh Language, Sport, and International Relations Committee regarding WESPS post-ministerial scrutiny follow up

 (Pages 95 98)
- 4.2 Additional information from Broadcasting, Entertainment, Communications and Theatre Union (BECTU) following the evidence session on 30 November

 (Pages 99 103)
- Motion under Standing Order 17.42 to resolve to exclude the public from the remainder of this meeting and for the first two items of the meeting scheduled for 2 February 2023 (12.10)
- 6 Private debrief

(12.10-12.20)

7 Supplementary Legislative Consent Memoranda on the Online Safety Bill (No.3 and No.4)

(12.20–12.25 (Pages 104 – 108)

Legal Advice Note

Public Accounts and Public Administration Committee Inquiry into Public Appointments: Consideration of draft correspondence

(12.25–12.30) (Pages 109 – 112)

By virtue of paragraph(s) vi of Standing Order 17.42

Agenda Item 2

Document is Restricted

Pwyllgor Diwylliant, Cyfathrebu, y Gymraeg, Chwaraeon, a Chysylltiadau Rhyngwladol

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Culture, Communications, Welsh Language, Sport and International Relations Committee

Vaughan Gething MS
Minister for Economy
Dawn Bowden MS
Deputy Minister for Arts and Sport and Chief Whip

Senedd Cymru

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Welsh Parliament

Cardiff Bay, Cardiff, CF99 ISN SeneddCulture@senedd.wales senedd.wales/SeneddCulture 0300 200 6565

08 November 2022

Welsh Government Draft Budget 2023-2024

Dear Vaughan and Dawn,

Welsh Government

You will be aware that Senedd committees will be undertaking scrutiny of the Welsh Government's Draft Budget 2023-24 this autumn.

Written evidence

To inform the Culture, Communications, Welsh Language, International Relations and Sport Committee's scrutiny, we would welcome written information from you on the areas detailed in the Annex to this letter. We would be grateful to receive this information by 14 December 2022.

Oral evidence

Members would also be grateful if you could attend an oral evidence session on Wednesday 18 January 2023 between 09.30 – 11.00.

Approach

The Committee will seek to follow the Finance Committee's lead, basing our approach on the four principles of financial scrutiny: affordability, prioritisation, value for money and budget processes. We will also seek evidence from the Minister for Education and Welsh Language and First Minister, given the relevance of their work to our remit.

Following the session the Committee will write to you with any additional requests for information or clarification and publish a report of our findings in the Senedd.

Yours sincerely,



Lyt Juh.

Delyth Jewell AS

Chair

Culture, Communications, Welsh Language, International Relations and Sport Committee

ANNEX - REQUEST FOR WRITTEN INFORMATION IN ADVANCE OF DRAFT BUDGET SCRUTINY

The Committee requests the following information:

Commentary on Actions and detail of Budget Expenditure Line (BEL) allocations

- A breakdown of the 2023-24 draft budget allocations (as relevant to Arts, Culture, Heritage, Creative Industries and Sport) by MEG, Spending Programme Area, Action and Budget Expenditure Line (BEL).
- Final out-turns for 2020-21 and forecast out-turns for 2022-2023.

Other information

Information on how the delivery of the Arts, Culture, Heritage, Creative Industries and Sport portfolios and their associated outcomes are monitored and evaluated to demonstrate value for money.

Details of specific policies or programmes within the relevant MEGs (relevant to Arts, Culture, Heritage, Creative Industries and Sport) that are intended to be preventative and how the value for money and cost benefits of such programmes are evaluated. Information on allocations (and their location) in your portfolio to provide for legislation which has the potential to impact in the financial year 2022-23 as relevant to Arts, Culture, Heritage, Creative Industries and Sport.

Implications of the ongoing effect of the COVID-19 pandemic, the UK exit from the EU and the cost of living crisis on the Arts, Culture, Heritage, Creative Industries and Sport portfolios and how the Welsh Government will manage ongoing impact.

Information on allocations in your portfolio to deliver the Cultural Strategy for Wales?

Specific areas

Cadw

Allocations and commentary in respect of Cadw including revenue generation targets, and recent annual income generation figures (including net profit).

Allocations towards funding for owners of historic assets.

National Museum Wales and National Library of Wales

Allocations and commentary in respect of the National Museum of Wales and the National Library of Wales, including any revenue generation targets.



Libraries and Museums

- Allocations and commentary in respect of the Libraries and Museums Strategies.
- Funding allocated to take forward recommendations in the Review of Local Museums.

Arts and Arts Council of Wales

- Allocations and commentary in respect of the Arts Council of Wales.
- Allocations and commentary in respect of funding to promote access to the arts.
- Allocations and commentary in respect of funding aimed at using arts and culture to tackle poverty.
- Allocations and commentary in respect of funding aimed at encouraging/enabling arts organisations to generate more of their own income.

Media and broadcasting

Creative Industries

Allocations and commentary in respect of Creative Wales (including funding to be distributed by Creative Wales).

An update on <u>plans</u> to provide further support to English-language journalism "similar to the Welsh language model".

Allocations and commentary in respect of any funding for the media and broadcasting. Details of spend from the Independent Community Journalism Fund, including how these funding decisions were made, and what outcome they are intended to achieve.

Allocations and commentary in respect of broadcasting and communications actions in the Cooperation Agreement, and what they are intended to achieve.

Support for film and television production

The latest revenue and projected revenue figures, and occupancy rates for Pinewood Studios/Seren Studios since the commencement of the Management Services Agreement in November 2017.

The latest figures for the Media Investment Budget, including total investment, return on investment and Welsh spend (broken down by project), and the same figures for investments in screen productions made by Creative Wales

The latest figures for the Wales Screen Fund including total investment and Welsh spend (broken down by project).

The latest figures regarding the Welsh Government's loan to Bad Wolf Studios including total repayments and Welsh spend (benchmarked against Welsh Government targets).



A description of the strategy and targets for investments in screen productions made by Creative Wales, and how these differ from investments made from the Media Investment Budget and Wales Screen Fund.

Programme for Government commitments

On 23 September 2021 the Chair wrote to you asking you to set out the funding allocations for commitments outlined in the <u>Programme for Government</u> under the heading 'Push forward towards a million Welsh speakers, and enable our tourism, sports and arts industries to thrive'. That is:

- ensuring that Black, Asian, and Minority Ethnic histories are properly reflected throughout our cultural and heritage sectors including in National Museums;.
- creating a Creative Industry Research and Development Fund;
- establishing a National Music Service;
- investing in Theatr Clwyd;
- establishing a Football Museum;
- establishing a National Contemporary Art Gallery.

The Committee will also like to address these funding allocations during the scrutiny session.

Culture, Communications, Welsh Language, Sport and International Relations Committee – 18 January 2023

Minister for Economy and Deputy Minister for Arts and Sport, and Chief Whip

Memorandum on the Draft Budget proposals for 2023-24

1.0 Introduction

This paper provides information to the Committee regarding our spending plans as the Minister for Economy and the Deputy Minister for Arts and Sport, and Chief Whip in respect of the culture, creative, heritage and sport budgets within our portfolio. The spending plans are set out in the draft Budget for 2023-24, published on 13 December 2022. This paper also provides an update on specific areas of interest to the Committee.

A breakdown of changes to the budget allocations (as relevant to Arts, Culture, Heritage, Creative Industries and Sport) by spending area, Action and BEL for 2023-24 and future years is provided at **Annex A**.

A commentary explaining the changes to each Action relevant to this Committee is also provided at **Annex B**. A transparent narrative explanation has been provided to explain increases and reductions, where not covered in the evidence paper. This only covers the budgets that are been scrutinised as part of this committee. Further details on budget decisions are provided in the updates on areas of interest to the Committee.

1.1 Commentary on Actions and detail of Budget Expenditure Line (BEL) allocations Resource and Capital Budget – Economy MEG

The table below provides an overview of indicative plans for the Economy MEG published in draft Budget 2023-24

Economy MEG – Summary	2022-23 Final Budget March 2022	2023-24 Indicative Final Budget March 2022	2023-24 Changes	2023-24 Draft Budget December 2022	2024-25 Indicative Final Budget March 2022	2024-25 Changes	2024-25 Indicative Final Budget December 2022
Resource	402,421	416,582	30,901	447,483	432,688	30,860	463,548
Capital	82,792	106,187	0	106,187	81,608	0	81,608
Total Resource & Capital	485,213	522,769	30,901	553,670	514,296	30,860	545,156
Resource AME	45,525	45,525	13,000	58,525	45,525	13,000	58,525
Capital AME	0	0	0	0	0	0	0
Total AME	45,525	45,525	13,000	58,525	45,525	13,000	58,525
Total – Economy MEG	530,738	568,294	43,901	612,195	559,821	43,860	603,681

Resource

For resource, the 2022-23 baseline for draft Budget 2023-24 reflects Final Budget. The Resource budget for the Economy MEG has increased by £30.901m in 2023-24 when compared to the 2023-24 indicative final budget baseline, with further increases of £30.860m in 2024-25.

The total additional resource allocations for each financial year are summarised in the table below:

Economy: Resource Budget	BEL	2023-24	2024-25	
Allocations		£000	£000	
Apprenticeship	Apprenticeships	18,000	18,000	
Cost of living Inflationary uplift – pay and utilities in ALBs:				
National Library Wales	National Library of Wales	677	828	
Amgueddfa Cymru - National Museums of Wales	Amgueddfa Cymru - National Museums of Wales	1,574	1,878	
Arts Council of Wales	Arts Council of Wales	133	202	
Royal Commission	Royal Commission on the Ancient and Historical Monuments for Wales	60	92	
Sport Wales	Sport Wales	242	360	
Grant funded staff in ALBs	Support for Local Culture and Sport	43	47	
Cadw	Cadw	540	720	
Careers Wales	Employability Including Young Persons Guarantee	1,231	1,873	
Cost of living inflationary pressures – local heritage, culture and sport:				
Arts Council of Wales	Arts Council of Wales	500		
Sport Wales	Sport Wales	500		
Local Culture	Support for Local Culture and Sport	250		
Cadw and local heritage	Cadw	250		
Total Revenue Allocations from Reserv	/es	24,000	24,000	
Communities for work – noncash	Communities for Work	5	-36	
Total Non-cash allocations from/to Reserves		5	-36	
Less: Economy MEG contribution to the Welsh Government reprioritisation exercise (information on programme areas where funding has been reprioritised for budgets relevant to this committee is outlined at Annex A and B)	Various	-7,166	-7,166	
Total Net Revenue from Reserves for the MEG		16,839	16,798	
Transfer into the Economy MEG from Finance and Local Government MEG (Children's Commissioner Grant)	Communities for Work	14,062	14,062	
Total Allocations to the MEG		30,901	30,860	

The total £27m revenue allocation for culture over three years from the Cooperation Agreement has been maintained.

The Welsh Government has undertaken a reprioritisation exercise to release funding from within portfolios for reallocation across Government. The principles underpinning this reprioritisation exercise were to deliver a balanced budget, protect frontline public services and protect the Programme for Government.

As a result of this exercise, draft budget plans reflect a return to central reserves from the Economy MEG of £7.166m in 2023-24, with reductions baselined into 2024-25. These changes for budget lines relevant to this committee are summarised in **Annex A and Annex B.**

Capital

The Economy capital budget stands at £106.2m for financial year 2023-24 and £81.6m for 2024-25. There have been no changes to the allocations as part of the Draft Budget 2023-24.

Annually Managed Expenditure – AME

The AME budget of £58.525m provides cover for charges that are outside the control of the portfolio, such as impairments on the property portfolio, pension valuation fluctuations for National Museum of Wales, the National Library of Wales, Sport Wales and Careers Wales. This budget is agreed with the Treasury each year and is fully funded. The AME draft Budget figures reflects the forecasts submitted to the Office for Budget Responsibility in August 2022.

2022-23 Forecast

As outlined in **Annex A**, the forecast revenue out-turn for 2022-23 is £128.618m, compared to the First Supplementary Budget of £123.505m. The variance of £5.113m is due to £2.6m Unboxed for Creative Wales, £1.147m pay pressure for Culture and Sport ALBs and £1.3m energy inflation in respect of NMW and NLW.

The forecast capital out-turn for 2022-23 is £43.982m, compared to the First Supplementary Budget of £42.124m. The variance is due to £0.5m NLW fire dampers.

2021-22 Final Outturn

An outturn position of £172.809m was reported against the culture, tourism, and sport resource budgets for financial year 2021-22.

An outturn position of £71.042m was reported against the culture, tourism, and sport capital budgets for financial year 2021-22.

1.2 Budget Changes

Resource

The Resource budget for the budgets relevant to this Committee has increased by £3.618m in 2023-24 when compared to the 2023-24 indicative final budget baseline, with further increases of £2.976m in 2024-25. The increases relate to additional allocations to support pay and inflationary increases within our ALB's but is offset by reductions due to the Welsh Government reprioritisation exercise.

As part of the Economy MEG's contribution towards the reprioritisation exercise, there has been a 1.1% revenue reduction to Creative Wales and all Culture and Sport Arm's Length Bodies (ALB) (the National Library of Wales, Amgueddfa Cymru-National Museum Wales, Arts Council of Wales, Sport Wales and Royal Commission on the Ancient and Historical Monuments of Wales) including a reduction for the National Botanic Gardens of Wales. Overall, the resource allocation to the ALBs in 2023-24 has increased. An additional £12m has been provided in this draft budget for 2023-24 and 2024-25 (£6m/annum) to support with cost-of-living pressures. This will enable all Culture and Sport ALBs and Cadw (which is within the Welsh Government) to make a consolidated pay award to their staff comparable to that made by Welsh Government and to meet pay parity commitments for the lowest paid staff.

This additional funding will also address other inflationary pressures in the culture and sport sectors, especially exceptional utility costs at Amgueddfa Cymru, the National Library of Wales and Cadw, as well as funding to be made available to support local independent and third sector organisations across arts, museums, community libraries, heritage, and sport with additional inflationary costs.

The £8m allocation for culture from the Cooperation Agreement in financial year 2023-24 has been maintained.

<u>Capital</u>

The capital budgets relevant to this Committee stands at £51.939m for financial year 2023-24. There have been no changes to these allocations as part of the Draft Budget 2023-24.

Annually Managed Expenditure – AME

The AME budget for activity relevant to this Committee is £29m and provides cover for charges that are outside the control of the portfolio, such as impairments on the property portfolio, pension valuation fluctuations for National Museum of Wales, the National Library of Wales and Sport Wales. This budget is agreed with the Treasury each year and is fully funded. The AME draft Budget figures reflects the forecasts submitted to the Office for Budget Responsibility in August 2022.

Further detail on funding within Budget expenditure lines (relevant to this Committee) is outlined below.

Investing in our internal agencies, national organisations and local sectors is vital and recognises the importance of the arts, culture, sport and heritage for our wellbeing goals: a Wales of vibrant culture and thriving Welsh language; a healthier Wales and a Wales of cohesive communities. Investment in the long-term sustainability of our national organisations demonstrates our commitment to preserving our culture and

heritage for future generations and our commitments for these organisations to better reflect the diverse communities across Wales. Decarbonisation is a priority for the budget decisions to achieve Net Zero Wales will enable the organisations to address environmental concerns, particularly CO2 emissions and energy efficiency. During the pandemic the organisations have adapted their offer to the public by making more of their collections available digitally and moved to offering educational and entertainment programmes online so that individuals and families could enjoy culture and heritage at home. The capital budgets will enable further investment in technology for recovery, wider access and preservation of the collections. The additional allocations from the Cooperation Agreement are particularly important in helping to drive forward these initiatives.

Internal agencies:

The Creative Wales brand supports the international strategy in raising Wales' profile to the world, not only as a centre for creative excellence, but as a great place to visit and live. Creative and cultural investment is vital for regeneration across Wales and capital funding of £15m over three years will support productions and initiatives in both Welsh and English.

Significant development and conservation programmes are planned for our heritage sites with a Cadw budget of £30m over three years, including major development work at Caerphilly Castle.

National cultural organisations:

In 2023-24 we will provide £78.216m revenue and £7,650m capital collectively to our four national culture bodies (the National Library of Wales, Amgueddfa Cymru-National Museum Wales, Arts Council of Wales, and Royal Commission on the Ancient and Historical Monuments of Wales) and the National Botanic Gardens of Wales. For capital, we have allocated £5m to Amgueddfa Cymru and £2m to the National Library of Wales to support the maintenance of their historic estates and small allocations to the other three bodies. We have also made awards for specific projects named in the Programme for Government, digitisation, and decarbonisation from the Support for Local and Culture allocations. These will be notified at the first Supplementary Budget.

Culture:

The support for local culture and sport budget of £6.429m revenue and £21.5m capital in 23/24 will support the culture strategy and investment in theatres and museums and the wider culture sectors, including helping with cost-of-living pressures. This funding includes £2.8m revenue from the Cooperation Agreement and £21m capital from the Cooperation Agreement. This represents a significant investment in the local culture sectors. It makes provision for our Programme for Government commitments on racial equality and implementation of the Anti-racist Wales Action Plan, the four major strategic capital investments, provision for investments in developing our national culture bodies, and the development of and our local culture sectors, especially museums and collections. We envisage extending our Capital Transformation Grants scheme to include awards to support decarbonisation, digital initiatives, smaller scale investments to improve access to a wider range of organisations, and focusing on tackling inequalities, especially racial inequalities, and have agreed funding for Arts Council of Wales to support capital developments in theatres, concert halls and performance venues. We have confirmed £11.5m for the redevelopment of Theatr Clwyd in 23/24.

Sport:

The £8m annual capital budget will provide a significant investment in community as well as elite sports facilities to provide modern and sustainable environments for sports participation, to nurture and develop talented athletes. It will also ensure Wales is well positioned to compete internationally and to help host international events, providing opportunities to promote Wales brand on the international stage in the future. £9m (£3m/annum) has been provided by the Cooperation Agreement.

Culture, heritage, the creative industries, the historic environment, and sport are essential components of our national life and an integral part of our individual and collective mental and physical well-being. Museums, archives, libraries, arts and sports clubs, facilities and historic sites are the focal point for many communities throughout Wales. Almost all of our support for these sectors helps people to access and enjoy the best of Wales, enhancing quality of life, as well as our education, history, visitor economy and our place in the world. Culture is one of the Wellbeing of Future Generations Goals, and critical to the delivery of the six other goals, in what it can contribute towards wider life and the economy.

What we will do and how we will do it

Our <u>Programme for Government 2021 – 2026</u> recognises the crucial role that these sectors deliver. See section 4.0 for more information.

To enable us to protect key areas, we have undertaken a reprioritisation exercise to release funding from within our existing plans and re-focus our limited resources in the areas of greatest need. This ensures every pound invested makes the greatest positive impact. We recognise in doing so, this will have negative impacts for those areas from which funding has been reprioritised.

The principles which originally underpinned the reprioritisation exercise were to deliver a balanced budget, protect frontline public services and protect the Programme for Government.

Using funding released from the reprioritisation exercise, together with positive changes to our overall settlement as a result of the Autumn Statement, we have targeted additional allocations towards protecting frontline public services and delivering our Programme for Government commitments, helping those affected by the cost-of-living crisis and supporting our economy through recessionary times.

The Programme for Government incorporates the Co-operation Agreement on culture. This includes an additional £27m revenue and £60m capital over three years of the agreement. We remain committed to engaging with the arts, culture and heritage sectors to develop a new culture strategy,

a priority explicitly set out in the Programme for Government update in December 2021 to reflect the Cooperation Agreement with Plaid Cymru. This will set the framework for our priorities going forward and how we will sustain and develop the sectors. We also remain committed to our ambitious cultural capital investment programme in the culture sectors, particularly the development of a National Contemporary Art Gallery, Football Museum and investment in Theatr Clwyd. We have appointed an overarching steering group and a lead partner to work with us on taking this work forward.

Investment is primarily delivered through our internal agencies (Cadw and Creative Wales) and five arm's length bodies (the National Library of Wales, Amgueddfa Cymru - National Museum Wales (7 museums), the Arts Council of Wales, Sport Wales and the Royal Commission on the Ancient and Historical Monuments of Wales). Cadw and the National Botanic Garden of Wales investment also deliver our heritage ambitions, alongside capital investment in local museums, archives, and libraries sector via our Capital Transformation Grant programme. Creative Wales leads on, and coordinates, activity and policy for the creative sectors. These organisations deliver on the cross-government priorities to support the delivery of key strategies including Net Zero Wales, the Anti-racist Wales Action Plan and Cymraeg 2050. Each of the arm's length bodies are committed to carbon efficiency providing detailed sustainability reports in their annual accounts. An additional £11.75m is allocated to the five public bodies and Cadw via the Cooperation Agreement with an equitable grant in aid / funding uplift (excluding non-cash) to develop a new culture strategy, reflecting Wales' diversity, a thriving Welsh language, our arts, culture and heritage sectors and our duties under the Wellbeing of Future Generations Act. We will ensure the financial sustainability of national cultural institutions as we implement the strategy, and we will also develop the proposals for a national contemporary art gallery.

Cadw will complete the current major investment at Caernarfon and Caerphilly castles which will enhance the visitor experience and make the monuments more accessible. Further capital investment will also allow Cadw to continue its statutory responsibility to conserve and maintain the monuments in its care, keep them safe for people to visit and reduce the carbon footprint of its visitor centres.

Sport is an intrinsic part of our nation's identity. It brings our communities together and provides people with transferrable skills to enhance their learning and find a job or career. Through the many thousands of activities across Wales, sport also supports the growth of Welsh speaking communities by providing opportunities for people to use it on a daily basis as a living, modern language. We will continue to support our communities, clubs, and facilities to address the impact of the pandemic, to enhance our sense of identity, physical and mental well-being, and to ensure the sector adds value to our health and happiness. The spending plans for sport, maintained investment levels in the three-year capital budget, enabling the Welsh Government to continue to invest, through its delivery partner, Sport Wales, in the people and places to provide inclusive and equal opportunities for people to lead healthy and active lives, and to realise their sporting potential.

The creative industries and culture sectors are well-placed to support the post COVID economic recovery, supporting roles among the most resistant to automation and increasingly in demand across the economy. According to 2021 data on the creative industries sectors aligned to Creative Wales' priorities, 3,423 businesses make up the creative industries sectors in Wales, an increase of 6.4% from 2018. 35,400 people were employed in these sectors, with the industry generating an annual turnover of £1.7billion in 2021, an increase of 14% from 2017.

We have a statutory responsibility to continue to support our national cultural sponsored bodies, as well as the local culture sectors, who all play a key role in delivering government priorities and Programme for Government commitments, resulting in better quality of life for so many of our population. Alongside our regular statutory obligations, we have asked these bodies to all prioritise improving access and tackling inequalities, decarbonisation and digital improvements over the next three years.

Capital investment is provided to the local museums, archives and libraries sector via our Capital Transformation Grant programme, and via the Arts Council of Wales to the arts sector, including theatres. We propose to extend and develop these schemes to address the range of Programme for Government commitments, enabling a greater range and diversity of applications and better alignment with Programme for Government priorities. We are revisiting these schemes to put decarbonisation and digital at the centre, to ensure that investments are sustainable and that they tackle inequalities, particularly race inequalities and disability discrimination.

The rationale for investing in culture, heritage, sport, and creative sectors

The <u>Economic Resilience and Reconstruction Mission (Mission)</u>, published in February 2021, established the fundamental recovery principles and direction for the economic policy of the previous administration. The Programme for Government includes a commitment to Progress that Mission and significant cultural commitments, recognising the important role of culture for well-being and providing employment opportunities. As the response to the pandemic testified, culture and heritage are central to what matters to people, what they enjoy doing, their mental wellbeing and physical health.

The culture, creative, sport and heritage sectors play a vital role in supporting the economy of Wales. They create jobs in the creative industries (media, journalism, and publishing), heritage, traditional building construction and repair, and the arts and cultural sectors. Our cultural attractions help sustain 11,500 businesses in the tourism industry and creative industries employ 35,400 people. They demonstrate strong economic benefits in terms of the visitor economy, regeneration and place-making and strong environmental benefits through decarbonisation and support for biodiversity and the natural environment.

Our culture, heritage, sport and creative industries are central to the Wales brand and promoting Wales in the UK and internationally. These sectors have faced significant challenges both this year and last year as a result of the Coronavirus pandemic. The impact of these challenges will continue into the future as we aim to support our sectors in recovery. The Welsh Government's support measures, such as the Cultural Recovery Fund (CRF), Sport and Leisure Recovery Fund and the Economic Resilience Fund (ERF), clearly enabled our sectors to survive. However, further action is needed now, and over the course of the next few years, to help these vital sectors return to sustainable operation and contribute to Wales' recovery.

3.0 Response to Specific Information Requested by the Committee

3.1 Information on how the delivery of the Arts, Culture and Heritage portfolio and their associated outcomes are monitored and evaluated to demonstrate value for money.

Key priorities for each arm's length bodies are set out in their remit letters, which they use as a basis for their operational plans and key performance indicators. The Deputy Minister meets at least biannually with all bodies, and officials formally monitor progress against these plans at quarterly monitoring meetings and more regularly through close working relationships with the senior executive teams at the arm's length bodies. At the invitation of the bodies, officials also attend Board meetings, allowing Welsh Government to maintain a good overview of potential issues. Monthly grant in

aid claims are also scrutinised to ensure that progress is being achieved against specified lines of expenditure.

Cadw has its own internal agency board with non-executive members. It meets quarterly and part of its role is to scrutinise Cadw's performance against its business plan and financial reporting.

Each major project has governance related to the specific project. Major capital investments are supported by business cases which are scrutinised to ensure they are robust by the Welsh Government Treasury team and officials. Smaller capital and revenue grants and contracts are awarded based on either an open application process or a direct commission, and monitored by officials throughout the project life cycle, with agreed deliverables and check in points.

Major projects and activity are monitored using the Business Information Report Tool (BIRT). An Evidence Plan presents the research, evaluation and data collection projects that the Culture Division is either undertaking or committed to. It is updated yearly, based on discussions with staff and wider stakeholders, to ensure activity is supporting key divisional priorities and Programme for Government commitments.

3.2 Details of specific policies or programmes within the relevant MEGs (relevant to Arts, Culture and Heritage) that are intended to be preventative and how the value for money and cost benefits of such programmes are evaluated.

The Culture Strategy will set out which policies and programmes are intended to be preventative and ensure that the cost benefits of these programmes are considered. All proposals are considered to determine that they represent value for money.

Arts, culture, sport and heritage play an important role in tackling disadvantage and preventing poverty. Participating in cultural activities (such as volunteering at a museum or playing music) can boost skills, self-esteem, learning and aspiration, particularly in areas experiencing economic disadvantage.

Health and wellbeing

The importance of culture on promoting positive wellbeing and physical health has been dramatically underlined by the pandemic, with culture and heritage providing an outlet for many during these difficult and uncertain times to individuals, households and communities. We are working with health colleagues to deliver the framework for Social Prescribing and with education colleagues on pilots about transforming the school day and support for children in responding to the pandemic, for example through the School Holiday Enrichment Programme and the Winter of Wellbeing activities. Funding for these activities is provided by the relevant ministerial budgets. Examples of projects that will be funded directly, include that we have commissioned a Welsh language version of the House of Memories App, which uses museum collections to support people with dementia, and extending the books on prescription offer. HARP - Health Arts Research People is one arts example of interventions to prevent ill-health, a collaboration with the NHS to develop new approaches to health, wellbeing and creativity.

Sport can be the nation's most effective preventative health tool but greater cross-sector prioritisation is needed to create the long-term sustainable shifts in participation. The Healthy and Active Fund and Healthy Weight: Healthy Wales Delivery Plan are two examples of success in this area. We will continue its support in the Healthy and Active Fund, supporting organisations who actively promote and enable healthy activity for population groups with little or no levels of physical activity in their lives. Sport Wales will also continue to invest funding and resource in the Welsh Government's 'Health Weight: Healthy Wales' delivery plan, including the delivery of the 60+ Active Leisure scheme.

The Fusion Programme

The budget makes provision for continued support for the Fusion Programme in 2023-24 and its work in engaging with individuals and communities in areas of deprivation. Despite the difficulties presented during the pandemic, the Fusion programme has proved resourceful in finding new ways of engaging and encouraging cultural activities.

In 2022-23 we have commenced a review of the delivery model of the Fusion programme. In 2023-24 we will take forward the recommendations of this review.

The Fusion programme aims to tackle poverty and wellbeing issues through cultural activity and has continued to drive forward engagement with communities coming up with innovative and bespoke solutions to engage with individuals and communities, by using digital resources and providing packs of cultural information. The programme continues to provide a cultural lifeline for individuals and communities to improve the impacts of poverty, health and well-being.

Employment Opportunities

The Economic Action Plan and the Employability Plan are underpinned by the evidence that well paid work is the best route out of poverty and the greatest protection against poverty for those at risk. By supporting jobs and sustainable growth, particularly with Creative Wales investments and opportunities to work in the wider arts, culture and heritage sectors and taking action to try to alleviate some of the challenges faced by people when accessing jobs, we aim to reduce the likelihood of families experiencing poverty and avoid the long-term costs that poverty bring to society. We continue to create opportunities for individuals and families with initiatives and targeted investment across Wales.

3.3 Information on allocations (and their location) in your portfolio to provide for legislation which has the potential to impact in the financial year <u>2023-24</u> as relevant to Arts, Culture and Heritage.

The Historic Environment (Wales) Bill was introduced into the Senedd in July. The Welsh Government has identified Wales' historic environment law as a suitable subject for one of its first projects in an ambitious programme to improve access to Welsh legislation. The Bill consolidates the main pieces of primary legislation for the historic environment. Although the structure and expression of the law may be different after consolidation, its legal effect will remain unchanged. There are no policy changes in the Bill. As a result, the financial implications of the Bill are transitional and minimal and made up of updating guidance, forms, websites and promoting awareness of the new bilingual legislation.

3.4 Implications of the ongoing effect of the COVID-19 pandemic, the UK exit from the EU and the cost-of-living crisis on the Arts, Culture, Heritage, Creative Industries and Sport portfolios and how the Welsh Government will manage ongoing impact.

Cadw, Amgueddfa Cymru, the National Library, the National Botanic Garden of Wales and Arts Portfolio Wales organisations may be adversely affected from less visitors, particularly overseas visitors. This position will continue to be monitored closely. For example, the restrictions due to the pandemic have had a significant impact on the number of visitors and commercial income levels at Cadw sites over the last two years. However, there has been a strong recovery in these figures from the summer of 2021 onwards with a good tourism season in Wales, and we expect this to continue as long as there are no further significant restrictions. The delivery has been protected with additional Covid allocations.

The local arts and culture sectors have benefitted from the Cultural Recovery Fund, and other sources of Covid relief funding including the Economic Resilience Fund and the furlough scheme. It is too early to assess the full impact of the pandemic on the cultural and arts sectors. The sector was amongst the last to re-open and the impact of the pandemic is likely to be felt for some time and until public confidence returns. We have seen reductions in visitors and volunteers.

The portfolio has greatly benefited over the years from EU funding for certain projects. For Cadw only limited European funding has been secured in very recent years; but more generally clarity is awaited from the UK Government about the degree to which baselines will be augmented to replace EU funding, and how arrangements for the Shared Prosperity Fund will work.

The UK Government announced in December 2020 that a replacement for the Creative Europe programme would not benefit from direct funding as part of the comprehensive spending review, the Culture element has not been supported directly however the creative film and screen element has. Opportunities still remain to access a very limited fund via the Shared Prosperity Fund.

The Creative Europe programme has been superseded by the Global Screen Fund (GSF) which ran as a £7m pilot in 2021-22 under the Internal Market Act. While a small number of Welsh businesses have benefited from this programme, officials have consistently provided feedback to DCMS about the need for devolved nations to be more involved in the programme set up and delivery. Within the recent Spending Review a further £42m has been allocated to the creative industries over the next 3 years which includes the continuation of the GSF. Officials are continuing to liaise on the set up and delivery of this to ensure it has maximum impact for Wales. There has been no direct replacement to date for the Creative Europe cultural sub-programme and that the Welsh Government continues to engage with DCMS and other devolved nations to raise issues and identify options for support for the sector.

Sectors across the creative industries continue to be affected by increasing costs. This includes broadcasters and Film and TV productions concerned that increased costs and inflationary issues are adding to existing budget challenges and wider impacts on trainees on screen productions who are struggling with the cost of living. The music sector and publishing sectors are also being affected by increasing costs related to energy prices and the cost of materials

3.5 Information on allocations in your portfolio to deliver a new Culture Strategy for Wales

£5m has been allocated over three years to support the development of a new Culture Strategy, including £1.2m in 22/23. This is in addition to the additional £11.75m to the five arm's length bodies and Cadw to support the strategy (£11.75m over three years).

Development of the new strategy is under way with delivery expected during 2023. The scope of the new culture strategy includes the arts, culture (museums, archives and libraries), and heritage, including the historic environment and intangible heritage. An Overarching Steering Group will monitor and challenge the development of the strategy. This is made up of nine external partners, representing some of the sectors in scope and some cross-cutting themes through their lived and professional experiences. The Means Ltd, with Arad Consulting and BOP Consulting, has also appointed as the lead external partner to work with Welsh Government on engagement and the development of the strategy.

For 2023/24 and 2024/25, the revenue allocations will be used to support the implementation of the recommendations within the new strategy, engagement and evaluation. These will be determined when the priorities of the Strategy are determined.

Specific areas:

Cadw

3.6 Allocations and commentary in respect of Cadw including revenue generation targets, and recent annual income generation figures.

The commercial income figure for 2019-20, immediately prior to the pandemic, was £8m – a record for Cadw. Income has recovered strongly since restrictions were eased, to an actual figure for 2021-22 of £6.5m, and a forecast figure for this year of £9.2m.

Cadw is currently completing major work at Caernarfon castle, and major work is planned to start at Caerphilly castle aimed at increasing the number of visitors and therefore commercial income figures in the future. The capital budget of £10m per annum going forward will enable the completion of this work; together with significant investment and conservation work at other Cadw sites.

The additional revenue funding allocation will enable Cadw to meet inflationary pressures on pay and other costs, particularly utilities costs and the costs of maintain sites. There are some concerns about the impact which the cost-of-living crisis may have on visitor numbers and retail spend.

More broadly, Cadw is working for an accessible and well-protected historic environment for Wales. It looks after, and provides access for the public to, 130 monuments across Wales. Of these, 29 are staffed sites and the remainder are free open-access sites. Capital expenditure on the conservation of monuments also remains an important priority.

3.7 Allocations towards funding for owners of historic assets

There are more than 30,000 listed buildings and 4,200 scheduled monuments in Wales, and the majority are in private ownership. Most of those owners conscientiously care for their properties, which constitute a precious legacy for present and future generations.

Cadw has published an extensive range of guidance and signposting to available grant funding which can be downloaded without charge from the Cadw website. My Cadw officials are always happy to provide advice on general queries relating to historic assets, but specific enquires relating to the management of listed buildings are the responsibility of the local planning authority. However, if proposed works or other matters raise difficult questions, my officials are happy to offer advice in pre-application discussions involving all parties.

The listing of a building or the scheduling of a monument brings no entitlement to grant assistance. As with any building, the maintenance liability is a matter for the owner. However, Cadw does have grant schemes which are underpinned by the core objectives of our national strategy - *Prosperity for All*. Value for money judgements are made on the submission of costed estimates by the applicant, assessed by Cadw's Inspectors.

Cadw has the following capital grant schemes:

Historic Buildings Capital Grants - for the repair of listed buildings at risk or in a vulnerable condition; to safeguard their significance, enhance condition and support beneficial use. Priority is given to listed buildings in the heart of communities which have the ability to provide access to heritage for a wide range of people and to deliver public benefits such as community use, enhance visual amenity, contribute to economic viability or stimulate regeneration opportunities.

Historic Buildings Maintenance and Repair Grants – for small scale maintenance and repairs necessary to keep historic community assets, such as village and community halls, institutes, libraries, war memorials and places of worship that are listed for their special architectural or historic interest and open for wider community use, in good order.

Urgent Works for Buildings at Risk – Grants for Local Authorities to meet the costs of preparing and serving Urgent Works Notices to secure the condition of at risk and vulnerable listed buildings.

Ancient Monument Grants - Ancient monuments can range from Neolithic burial chambers to Buildings of the industrial revolution. Many are vulnerable and we recognise that repair works may be costly or may not always be in the financial interests of the owner of the monument.

Historic Parks and Gardens Grants – to support the preparation and implementation of conservation management plans for registered historic parks and gardens in public or community ownership or which provide full public access and support wider community benefits.

3.8 Allocations and commentary in respect of the National Museum of Wales and the National Library of Wales, including any revenue generation targets.

The National Library of Wales and Amgueddfa Cymru are both important and highprofile cultural organisations. They are pro-active in delivering Government priorities and engaging the people of Wales in cultural activities as well as important facilitators for projecting Welsh culture internationally.

All our arm's length bodies are experiencing increased costs for utilities and capital projects. This is particularly acute for those with the historic estates (Amgueddfa Cymru and the National Library) who have seen particularly large increases in costs. All bodies, including the Museum and the Library, are also receiving significant pressure for inflation plus pay rises. We have therefore made additional funding available for pay and inflationary pressures to support with cost-of-living inflationary pressures.

Both bodies will see an increase in their revenue grant in aid. For the next two financial years, we have made available additional time-limited and ring-fenced funding to support additional pressures relating to pay, the cost of living and utilities. Further additional funding will be provided to each of the Arms-Length Bodies to support the Co-Operation Agreement priorities, including financial sustainability. Whilst further pressures relating to inflation remains a concern during this period, this additional funding will help support the organisations in 2023-24 and 2024-25.

The Library does well in attracting charitable donations and bequests but finds the commercial income generation target challenging, with less on-site options for generating revenue when compared to the Museum with its shops and cafes across seven sites. The National Museum does not charge - free entry to the National Museum of Wales sites remains a Government commitment. This is an important policy in terms of removing barriers to participation in cultural activities for people from disadvantaged backgrounds and/or those on low incomes. It encourages repeat visits and community use of our National Museum of Wales sites and facilities. The Museum is considering how best to fund its activities especially in light of cost-of-living pressures.

The National Library will receive £2m capital in 2023/24 for critical maintenance, a slight reduction on this year given previous commitments. Further additional funding from the Support for Local Culture and Sport BEL 6170 will enable digitisation and decarbonisation projects.

The National Museum will receive £5m capital in 2023/24 for maintenance, help address the challenges of operating in historic buildings, the need to keep our national collections safe, and the requirement to provide continued and safe public access whilst maintenance work is ongoing, plus a further allocation from the Local Culture and Sport BEL to enable decarbonisation. Information will be available at the First Supplementary Budget.

Royal Commission for Ancient and Historic Monuments of Wales

The Commission has a leading national role in developing an appreciation of Wales' archaeological, built, and maritime environment. The Commission cares for a vast and unique collection of photographs, maps, images, publications, and reports supported by a team of expert staff and pprovides high quality digital content, services and resources which is easily accessible to national and international audiences. In 2023/24 the Royal

Commission will have increased revenue of £60k to reflect an additional allocation for cost-of-living pressures. In 2023/24, we have reconfirmed our capital allocation of £0.05m plus a further award from the from the Support for Local Culture and Sport BEL 6170.

3.9 Allocations and commentary in respect of the Libraries, Archives and Museums Strategies.

The Draft Budget total allocations for Support for Local Culture and Sport are revenue £6.429m and capital £21.5m capital, excluding support for the ALBs and the National Botanic Gardens of Wales specified in the respective BEL lines. In 23/24 this includes additional funding for local independent sector museums and community libraries to support with cost-of-living pressures.

We have provided an update above in relation to the Culture Strategy. This will be central to investment in our local culture sectors going forward.

We intend to extend our Capital Transformation Grants programme to fund a greater range and value of projects, including digital projects, to support decarbonisation and those to promote equalities. Funding for this is included within the Local Culture and Sport budget.

3.10 Funding allocated to take forward recommendations in the Review of Local Museums

Consideration of the recommendations from the <u>Expert Review of Local Museum Provision in Wales-2015</u> will be included within the culture strategy. This will take on board the fact that the environment in which local museums now work has changed significantly since the Review's publication.

The viability of the Review's key recommendations hinged on implementation of the creation of three regional bodies. This remains a decision for local authorities across Wales. The Welsh Government explored the recommendation further via the feasibility study 'To Create and Run a Regional Museum Structure', completed in summer 2019. Both the original Review and this feasibility study recognised that the recommendations had significant cost implications and since 2015 the creation of regional bodies was not deemed a priority by local authorities.

3.11 Allocations and commentary in respect of the Arts Council of Wales

The Arts Council of Wales is an important and high-profile cultural organisation. Under the arm's length funding principle, our primary investment in the arts in Wales is channelled through the Arts Council of Wales.

In 2023/24 additional time-limited and ring-fenced funding has been allocated to support cost of living pressures and Cooperation Agreement commitments. The cost of living increase of £6m enables support with a pay award for staff plus a contribution to funded organisations. We have made an allocation towards capital maintenance in theatres, concert halls and performance venues from BEL 6170 as well as for the National Contemporary Art Gallery. Funding to support the redevelopment of Theatr Clwyd will also be made through ACW.

3.12 Allocations and commentary in respect of funding to promote access to the arts

Working with the Arts Council of Wales we will continue to support and promote the vital contribution that the arts make to Wales, to foster an environment in which the arts are able to flourish - an environment which identifies and nurtures creative talent, wherever it is found in Wales, to its full potential. Specific priorities for the year include promoting equalities as the foundation of a clear commitment to reach more widely and deeply into all communities across Wales and strengthening the capability and resilience of the sector, enabling creative talent to thrive.

Increasing and diversifying levels of access and participation in the arts continues to be a priority in the Government's Remit letter to the Arts Council of Wales. The Arts Council of Wales uses the majority of its grant-in-aid to core fund strategic arts organisations, and we expect them to continue to prioritise access and engagement work The Arts Councill of Wales have set out 'equity, diversity and inclusion' as a key priority for the ongoing Investment Review, which following a consultation process this year, opens for applications in January 2023.

Our investment in major culture capital projects, especially Theatr Clwyd and the National Contemporary Art Gallery is designed to tackle inequalities and provide better access, including particularly in North and Mid Wales.

3.13 Allocations and commentary in respect of funding aimed at using arts and culture to tackle poverty.

The Arts Council of Wales is a key strategic partner in the Fusion programme, supporting organisations to participate by providing practical advice and brokering introductions between Fusion partners and artists/arts organisations in their areas.

Subject to the outcome of the independent review of Fusion, we are proposing an uplift to enable an extension of the programme to all local authorities who wish to participate.

3.14 Allocations and commentary in respect of funding aimed at encouraging/enabling arts organisations to generate more of their own income.

The Arts Council of Wales offer the opportunity for any organisation to apply for business development funding via the Create programme which is open year-round. These types of applications often focus on how an organisation operates and connected to that, how its financial model works and can be improved

All our grant applications ask for a budget, and this is reviewed as part of the process. Nearly all applications require the organisation to raise a proportion of its own funding, and this also forms part of the decision-making process

In addition, the Welsh Government will continue to support Arts and Business Cymru, as it provides a vital link between business and the arts, generating funds to support artists. Support for the programme will be reviewed once The Arts Council of Wales investment review has completed.

Creative Wales - Media and broadcasting

3.15 Allocations and commentary in respect of Creative Wales (including funding to be distributed by Creative Wales).

The Draft Budget total allocations over three years for Creative Wales are revenue £21.364m and capital £15m (including the Books Council of Wales). In 2022-23 Creative Wales total budget allocation is - £7,038m revenue & £5m capital (£12,038m).

The focus of our investment is on the priority sectors of screen (Film & TV), music, digital and publishing alongside the broadcasting and journalism commitments set out in the Cooperation Agreement.

We launched our new production funding model in May this year. The aim of the scheme is to support the growth of Wales as a destination for the production of world class content. The funding supports Wales-based production and games development companies who are looking to develop productions intended for international audiences and also for those productions from outside of Wales that are seeking to film in Wales. The new scheme has many similarities to the previous funding provided under the 'Wales Screen Fund' but as well as supporting TV and Film production, it also now supports computer games.

With the growth in productions looking to film in Wales we also have a strategic priority to invest in our studio infrastructure. Creative Wales has recently invested in Aria Studios in Anglesey. The new facility, run by the team behind Rondo Media, has two acoustic stages totalling 20,000sqft and is the only facility of its type in the region. One of the studios is home to the long running S4C drama series Rownd a Rownd. This facility, whilst smaller than the high-profile studios in South Wales, is perfectly equipped and will provide an excellent base for productions wishing to film across North Wales. The studio is due to open within the coming weeks.

We continue to provide funding to support the commercial music sector, with £524,203 in capital funding to support venues, recording studios and rehearsal rooms. We have also provided £149k in revenue funding to support music labels and music management businesses.

The additional funding for broadcasting and media will support action to strengthen the media in Wales and explore the creation of a shadow Broadcasting and Communications Authority, as set out in the Co-operation Agreement with Plaid Cymru. Further work is required to agree the how additional funding will be spent, but its aim will be to support a plurality of media and access to effective, accurate and relevant content for Welsh citizens across media platforms in the Welsh and English language. We will seek input on our use of the additional investment from the Wales Public Interest Journalism Working Group and use learning from the pilot fund delivered in 2022-23 to provide recommendations to Ministers on how additional funding should be allocated.

Support for skills and talent development in the creative industries is a *Programme for* Government commitment and Creative Wales is committed to supporting and nurturing both the current and future workforce

An industry led Creative Skills Advisory Panel advised upon a three-year Creative Skills Action Plan for the music, digital content and screen sectors in Wales and identified 10 priorities:

- Business and leadership Training
- Talent Support
- o Improve Diverse and Inclusive Recruitment
- Entry Level Placements and Opportunities
- Upskilling Placements and Opportunities
- Education and the New Curriculum
- Careers Awareness
- Innovation
- Bridging the Gap Between FE/HE and Industry
- Wellbeing of the Workforce and Support for Freelancers

An £800,000 Creative Skills Fund was launched alongside the Plan on 21 September 2022 with the aim of supporting projects which deliver against the 10 skills priorities highlighted with the Action Plan. Both the Fund and the Action Plan deliver against the Programme for Government commitment to establish a Creative Skills Body. The Creative Skills Fund Call for Funding closed on 7 November 2022 with 45 applications submitted. These are currently being appraised.

Diversity and inclusivity is embedded in activity and the Creative Wales Non-Executive Board have set this as their number one priority. Creative Wales' ambitions for a more diverse and inclusive creative industries sector in Wales clearly align to the Programme for Government's commitments to maximise fairness for all, eliminate equality and to celebrate diversity. We will support delivery of the vision set out in the Anti-Racism Wales Action Plan. We want more equal outcomes for protected characteristic groups, including Black, Asian and minority ethnic people. Creative Wales will deliver against a number of the goals and actions set out in the document.

When Creative Wales provides Welsh Government funding for productions, events and awards, we ensure that the companies and organisations promote the Welsh Government and Creative Wales in their marketing and communications activities.

3.16 An update on plans to provide further support to English-language journalism "similar to the Welsh language model".

In 2021/22 independent community journalism was supported through a £100,000 award to PING! News to deliver the Wales Public Interest Journalism Fund. This has delivered into 2022/23 and, to date, the fund has supported seven publications from across Wales to increase the provision of locally relevant public interest news and promote growth in the Welsh community news sector.

Decisions on the journalism budget will be taken in response to learning from funding delivered in 2022/23, and in considering the recommendations of the Wales Public Interest Journalism Working Group which will be received early in 2023.

3.17 Allocations and commentary in respect of any funding for the media and broadcasting.

In 2022-23 a total of £3,960m was awarded to the Books Council of Wales to support the publishing sector in Wales. This included revenue funding for the Digital Welsh-language News Service and in addition a further £135,000 through the Co-operation Agreement budget to support Welsh language magazines. In 2023-24 an annual budget of £3,960m has been set aside for the continued funding of Books Council of Wales initiatives, including

the Digital Welsh-language News Service. We will continue to use the Memorandums of Understanding with the BBC and S4C to guide co-commissions and support increased partnership working on broadcasting issues and funding opportunities for Welsh organisations. Additional allocations include the funding for media and broadcasting made available from the Co-operation Agreement. The ongoing work of the Wales Public Interest Journalism Working Group will provide an important mechanism for identifying further opportunities to support the sector through this funding.

3.18 Details of spend from the Independent Community Journalism Fund, including how these funding decisions were made, and what outcome they are intended to achieve.

The Independent Community Journalism Fund has closed, and no funding has been provided in the financial year 2022-23. The Fund was open to applications between April 2019 and March 2020, and emergency COVID-19 funding was provided to cover the period April 2020 to October 2020.

3.19 Allocations and commentary in respect of broadcasting and communications actions in the Cooperation Agreement, and what they are intended to achieve.

In 2022-23 a total of £1.035m has been committed to support delivery of the broadcasting and journalism commitments in the Co-operation Agreement, as follows:

Activity	Funding
Expert panel research programme	£50,000
Support for the development of the AM platform	£170,000
Additional support for the Wales Public Interest Journalism	£200,000
Fund and targeted journalism projects	
Additional support for Welsh language magazines through	£135,000
the Books Council of Wales	
Funding for Welsh language film development through	£180,000
Ffilm Cymru	
Funding to deliver a Young Audiences Content (YAC) fund	£300,000
for Wales	

In 2023-24 an annual budget of £1m for broadcasting and £100,000 for journalism has been set aside, as set out in the Co-operation Agreement budget. The broadcasting budget will support the ongoing activity of the Expert Panel on the Establishment of a Shadow Broadcasting and Communications Authority for Wales, including ongoing research activity and spend aligned to its recommendations which will be received in 2023. Decisions on the journalism budget will be taken in response to learning from funding delivered in 2022/23, and in considering the recommendations of Wales Public Interest Journalism Working Group which will be received early in 2023. Funding is intended to support the development of recommendations to support improvements in the broadcasting and communications framework in Wales, to close the information deficit and develop existing and new enterprises to improve Welsh journalism and support Welsh-based media.

Support for film and television production

3.20 The latest revenue and projected revenue figures, and occupancy rates for Pinewood Studios/Seren Stiwdios since the commencement of the Management **Services Agreement in November 2017.**

The Great Point lease for Seren Stiwdios commenced 1st October 2020, and to date we have received:

01.10.20 - 30.09.21 -£319,000 01.10.21 - 30.09.22 -£478,000 01.10-22 to present £638,000

The tenant is liable for all expenditure on site. The studio has hosted 2 major productions to date, HAVOC for Netflix and Black Cake for Hulu (which is still currently filming).

3.21 The latest figures for the Media Investment Budget, including total investment, return on investment and Welsh spend (broken down by project).

To confirm, the total recouped in 2022/2023 is £981,471.70 via the Media Investment Budget which was a commercial investment fund for TV and film. The fund is now closed and has been for several years.

Welsh Government is continuing with discussions regarding legal action in order to recoup investment made to Trampires.

A summary of the Media Investment Budget is included at **Annex C**

3.22 The latest figures for the Wales Screen Fund including total investment and Welsh spend (broken down by project).

Since Creative Wales was established in January 2020, £14.5m of production funding has been successfully awarded to 24 projects generating over £158.8m of production spend into the Welsh Economy.

There have been 231 paid trainee placements on Welsh Government funded productions since January 2020.

A list of the projects is provided at **Annex D.**

3.23 The latest figures regarding the Welsh Government's loan to Bad Wolf Studios including total repayments and Welsh spend (benchmarked against Welsh Government targets).

The total investment value in Bad Wolf is £20.447m (with £2.1m yet to be drawn down). At November 2021 actual Welsh spend is £133.496m against original target of £133m. Total interest due on the loan arrangement is £1.064m with repayments commencing in 2020-21. Bad wolf have repaid £463,327 of the interest loan and have a balance of £600,610

The latest financial detail is provided at **Annex E**.

3.24 A description of the strategy and targets for investments in screen productions made by Creative Wales, and how these differ from investments made from the Media Investment Budget and Wales Screen Fund.

We launched our new production funding model in May this year. The aim of the scheme is to support the growth of Wales as a destination for the production of world class content. The funding supports Wales-based production and games development companies who are looking to develop productions intended for international audiences and also for those productions from outside of Wales that are seeking to film in Wales. The new scheme has many similarities to the previous funding provided under the 'Wales Screen Fund' but as well as supporting TV and Film production, it also now supports Games. Whilst one of the main outputs continues to be the impact on the Welsh economy through spend on crew, facilities, locations etc, the fund also seeks to maximise the amount of training and skills development opportunities available on funded productions. The fund prioritises content that shows the best of Wales in culture, language and geography, but also prioritises the development of a sector that provides equal and diverse opportunities for a long term, skilled employment base and one that looks after the wellbeing of existing staff. All investment provided under the production fund is grant. Maximum investment is up to £750,000 and further details can be found on the Creative Wales website.

Also, in July this year, Welsh Government entered into an agreement with Ffilm Cymru to administer the grant funding for feature films on our behalf. Up to £1m per annum is available over an initial two year period for independent feature film with Welsh talent at its heart. This new arrangement creates a more beneficial and streamlined funding model for film producers where a single application process provides access to Arts Council of Wales Lottery funding and Welsh Government funding in one place. A maximum of £600k is available per film (£400k from Creative Wales and £200k from Lottery Funds), subject to Welsh spend, talent and sectoral development benefits.

The Media Investment Budget was a commercial investment fund for TV and Film. The fund is now closed and has been for several years.

The Wales Screen Fund was the name of the state aid notification under which investments in TV and Film productions were made. The investment operated on a similar basis to the new production funding model, but the main driver was the economic benefit of the production, measured in the amount of spend on Wales based good and services.

4.0 Programme for Government commitments

4.1 Ensuring that Black, Asian, and Minority Ethnic histories are properly reflected throughout our cultural and heritage sectors including in National Museums [and Ensure the history and culture of our Black, Asian, and Minority Ethnic communities are properly represented by investing further in our cultural sector and museum network"];

The Culture, Heritage and Sport commitments in the Anti-Racist Wales Action Plan, and associated specific Programme for Government commitments aim to make a measurable difference to the lives of Black, Asian and Minority Ethnic people by tackling systematic and institutional racism. To achieve this, we have committed capital and revenue funding of a total of just over £5m over three years to support our national, local, regional and grassroots cultural, heritage and sport organisations, including £2.5m in 23/24. Included in

the total allocation is a contribution of just over £1.2 million from the Cooperation agreement budget to support this work.

The Culture, Heritage and Sport commitments in the <u>Anti-Racist Wales Action Plan</u>, and associated specific Programme for Government commitments aim to make a measurable difference to the lives of Black, Asian and Minority Ethnic people by tackling systematic and institutional racism.

4.2 Creating a Creative Industry Research and Development Fund

Creative Wales have not specifically designed a new R&D fund. R&D was included as a key priority area as part of the development funding programme. 2021/22 Development funds have been fully allocated for delivery throughout 2021/22 and 22/23 to the value of £1.1m to 51 creative companies.

The £50m media.cymru programme is funded through £22m from UK Research and Innovation's (UKRI) flagship Strength in Places Fund, £3m from Cardiff Capital Region, £0.5m from Welsh Government, through Creative Wales, and £23m match funding from industry and university partners. The Media Cymru programme, supported by Creative Wales, includes a work package to deliver a Wales wide R&D fund for the Creative Industries. This will be delivered between 2022 and 2026 and £100,000 profiled for 22/23 FY.

A pioneering sustainable research project for the screen industry run by the BFI and BAFTA Albert has been secured to Wales, following a successful bid from Creative Wales with delivery partners Ffilm Cymru and Clwstwr

4.3 Establishing a National Music Service

The Minister for Education and the Welsh Language is investing from the current financial year up to 2024-25, an extra £3m per annum to support the Programme for Government commitment to establish a national music service. This additional investment takes the funding support to establish the Service to £4.5m per annum, from the Education and Welsh Language MEG.

The National Music Service links directly with the Curriculum for Wales, with the aim of ensuring that learners can access and engage in enhanced opportunities for music tuition and experiences. Key features for the Service are to support delivery of music education for learners in schools and settings, though such programme strands as 'First Experiences' and 'Music.

4.4 Investing in Theatr Clwyd

Investments in our major culture capital projects is subject to consideration of full business cases. Indicative funding is included within the Support for local culture and sport budget.

The redevelopment of Theatr Clwyd is a programme for government commitment. We have agreed subject to consideration of the Full Business Case, a total of £26.5m (2021/22-24/25), including £23.5m from the Cooperation Agreement towards this project, which will be administered by the Arts Council of Wales, and including £11.5m in 2023/24. This

reflects the inflationary cost pressures associated with the development and a change to the profile of spend to more accurately reflect the development timetable.

4.5 Establishing a Football Museum for Wales

We have awarded £0.604m with £0.313m in the 2022/23 financial year. Funding in 2023/24 is subject to an updated version of the Outline Business Case, which is currently being considered, with more detail on the proposals and costings for the project.

4.6 Establishing a National Contemporary Art Gallery

The establishment of a National Contemporary Art Gallery is a priority within the Cooperation Agreement. The feasibility study carried out by the Rural Office for Architecture in partnership with the Arts Council of Wales and Amgueddfa Cymru suggested that a dispersed model with 8-10 sites offering local access to bespoke or touring collections would be the preferred delivery model for the dispersed model of the National Contemporary Art Gallery.

In total we have committed £1.939m since 2019-20 including digitisation costs. Funding for 23/24 is subject to the outline business case which is currently being considered.

Progress continues on developing a number of elements within the model. Work to digitise the collection held by Amgueddfa Cymru is progressing well with the digitisation process to be completed in 2022/23. These digital assets have been used in a number of innovative ways during the pandemic to increase access to the collection, for example online articles and a participatory website where people can curate their own 'top 100' collections and NHS staff selecting items to be reproduced in large formats for display in field hospitals and vaccination centres. A new website is being developed to allow participating sites to create their own collections.

The dispersed model will allow greater access to the national collection and contemporary art by communities across Wales in a far more equitable way. Discussions have been taking place with a number of galleries to potentially be involved in the dispersed model. However, further assessment work will need to be undertaken with any such potential galleries to fully understand costs and constraints before the final list of participating galleries is agreed.

We are exploring possibilities for an anchor site. A request for candidate sites was issued to public sector estate managers. Shortlisted venues have recently been notified and asked to develop their proposals.

Annex A - Overview of Culture and Heritage Finances

			Е	CONOMY							
RESOURCE											
Budget Expenditure Line	2021-22 Final Outturn	2022-23 1st Supp Budget	Forecast outturn	2022-23 Final Budget Mar-22	2023-24 Indicative Final Budget Mar-22	Change	2023-24 Draft Budget Dec-22	2024-25 Indicative Final Budget Mar- 22	Change	2024-25 Indicative Draft Budge Dec-22	
	£000s	£000s	£000s	£000s	£000s	£000s	£000s	£000s	£000s	£000s	
Arts Council of Wales	44,230	32285	32,353	32,408	33,023	282	33,305	34,139	-149	33,990	
Arts Council of Wales - Non cash	54	260	260	119	119	0	119	119	0	119	
Amgueddfa Cymru - National Museums of Wales	25,131	25,086	26,973	25,086	25,573	1,302	26,875	26,543	1,606	28,149	
Amgueddfa Cymru - National Museums of Wales - Non cash	2,361	2400	2,400	2,400	2,400	0	2,400	2,400	0	2,400	
Nation Library of Wales	11,592	11060	11,927	11,060	11,270	549	11,819	11,651	700	12,351	
National Library of Wales - Non cash	1,575	1250	1,250	1,250	1,250	0	1,250	1,250	0	1,250	
Supper for Local Culture and Sport	31,935	5217	4,717	5,217	6,167	262	6,429	8,567	16	8,583	
Creati <u>ya</u> Wales	12,489	7038	9,338	7,038	7,138	-19	7,119	7,188	-19	7,169	
Action: Support for Culture and the Arts	129,367	84,596	89,218	84,578	86,940	2,376	89,316	91,857	2,154	94,011	
Cadw	10,135	8299	8,579	8,301	8,503	703	9,206	8,880	633	9,513	
Cadw - Non cash	3,953	5482	5,482	5,480	5,480	0	5,480	5,480	0	5,480	
National Botanic Garden of Wales	545	594	594	594	594	-7	587	594	-7	587	
Royal Commission on the Ancient and Historical Monuments for Wales	1,605	1559	1,589	1,654	1,685	42	1,727	1,741	74	1,815	
Royal Commission on the Ancient and Historical Monuments for Wales - Non cash	33	229	229	134	134	0	134	134	0	134	
Action: Support the Historic Environment	16,271	16,163	16,473	16,163	16,396	738	17,134	16,829	700	17,529	

Sport Wales - Non Cash Action: Sports and Physical Activity Total Culture, Arts and Sports Budgets		783 2,746	783	779	779	0		779	779	0	779
		2,746									
otal Culture, Arts and Sports Budgets	470.000 4		22,927	22,746	23,312	504	4	23,816	24,068	122	24,190
	172,809 12	23,505	128,618	123,487	126,648	3,61	18	130,266	132,754	2,976	135,730
			ECC	NOMY							
			CA	PITAL							
Budget Expenditure Line	2021-22 Final Outturn	2022-23 1st Supp Budget	2022-23 Forecas outturn as at Period	Final Budget Mar-22	2023-24 Indicati Final B Mar-22	ve	Change	2023-24 Draft Budget Dec-22	2024-25 Indicative Final Budget Mar-22	Change	2024-25 Indicative Draft Budget Dec-22
	£000s	£000s	£000s	£000s	£000s		£000s	£000s	£000s	£000s	£000s
Arts Council of Wales	1583	400	400	400	400		0	400	400	0	400
Amgue Hifa Cymru - National Museums of Wales	6,274	4,500	4,500	4,500	5,000		0	5,000	5,000	0	5,000
lational Library of Wales	4,101	2,500	3,000	2,500	2,000		0	2,000	2,000	0	2,000
Support or Local Culture and Sport	2,011	11,700	9,600	11,700	21,500		0	21,500	24,700	0	24,700
Creatin	16,048	5,000	5,458	5,000	5,000		0	5,000	5,000	0	5,000
Action Support for Culture and the Arts	30,017	24,100	22,958	24,100	33,900		0	33,900	37,100	0	37,100
Cadw	8,745	10,000	11,000	10,000	10,000		0	10,000	10,000	0	10,000
lational Botanic Garden of Wales	1725	1200	1200	1,200	200		0	200	200	0	200
Royal Commission on the Ancient and Historical Monuments for Wales	7	50	50	50	50		0	50	50	0	50
Action: Support the Historic Environment	10,477	11,250	12,250	11,250	10,250		0	10,250	10,250	0	10,250
Sport Wales	12,786	8,001	10,001	8,001	8,016		0	8,016	8,016	0	8,016
Sports Capital Loans Scheme	17,762	-1227	-1227	-227	-227		0	-227	-231	0	-231
Action: Sports and Physical Activity	30,548	6,774	8,774	7,774	7,789		0	7,789	7,785	0	7,785
otal Culture Arts and Sports Budgets	71,042	42,124	43,982	43,124	51,939		0	51,939	55,135	0	55,135

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	ECONOMY										
AME - RESOURCE											
Budget Expenditure Line for Sponsored Bodies Pensions		2022-23 Final Budget March 2022	2023-24 Indicative Final Budget March 2022	Changes	2023-24 Draft Budget December 2022	2024-25 Indicative Final Budget March 2022	Changes	2024-25 Indicative Draft Budget December 2022			
			£000s	£000s	£000s	£000s	£000s	£000s			
Amgueddfa Cymru - National Museums of Wales Pension Provision – AME		9,000	9,000	6,000	15,000	9,000	6,000	15,000			
National Library of Wa	National Library of Wales Pension Provision - AME		5,000	4,000	9,000	5,000	4,000	9,000			
Action: Museums and Libraries Pensions		14,000	14,000	10,000	24,000	14,000	10,000	24,000			
Sport Wales Pension Provision – AME		2,000	2,000	3,000	5,000	2,000	3,000	5,000			
Action:	Action: Sports and Physical Activity		2,000	3,000	5,000	2,000	3,000	5,000			
Total	Culture, Arts and Sports Budgets	16,000	16,000	13,000	29,000	16,000	13,000	29,000			

ANNEX B - Action level commentary

Resource

Support for Culture and the Arts Action

• There has been a net increase to the Action of £2.376m from the indicative final budget 2023-24. The total funding per annum is at £89.316m in 2023-24 and £94.011m in 2024-25. The net increase relates to additional allocation to our sponsored bodies to support pay and inflationary costs as a result of the increased costs associated with the cost of living crisis.

Support for the Historic Environment Action

• There has been a net increase to the Action of £0.738m from the indicative final budget 2023-24. The total funding per annum is at £17.134m in 2023-24 and £17.529m in 2024-25. The net increase relates to additional allocation to our sponsored bodies to support pay and inflationary costs as a result of the increased costs associated with the cost of living crisis.

Sports and physical activity Action

• There has been a net increase to the Action of £0.504m from the indicative final budget 2023-24. The total funding per annum is at £23.816m in 2023-24 and £24.190m in 2024-25. The net increase relates to additional allocation to our sponsored bodies to support pay and inflationary costs as a result of the increased costs associated with the cost of living crisis.

Commented [PL(1]: Nicky - do we want to be upfront about the reduction or just leave it out as the Action is showing a net increase?

<u>Capital</u>

Support for Culture and the Arts Action

• There has been no change to the Action from the indicative final budget 2023-24. The total funding per annum is maintained at £33.9m in 2023-24 and £37.1m in 2024-25.

Support the Historic Environment Action

• There has been no change to the Action from the indicative final budget 2023-24. The total funding per annum is maintained at £10.25m in 2023-24 and £10.25m in 2024-25.

Sports and Physical Activity Action

- There has been no change to the Action from the indicative final budget 2023-24. The total funding per annum is maintained at Pack Page 48
 - £7.789m in 2023-24 and £7.785m in 2024-25.

Annex C - PROJECTS FUNDED BY THE MEDIA INVESTMENT BUDGET (28 November 2022)

Project	Investment Value £m	Amount		Targeted Welsh spend £m	Welsh spend to date £m	
Under Pinewood I	Management					
Take Down	3.144	£1.120	-£2.024	1	1.089	
Their Finest	2	£2.050	£0.050	1.3	1.618	
The Collection	<u>1.75</u>	£0.559	-£1.191	5.5	5.187	
Show Dogs	<u>1.566</u>	0	-£1.566	4.737	4.338	
Journey's End	0.85	0.631	-£0.219	1.5	0.903	
Don't Knock Twice[3]	0.63	£0.656	£0.026	0.63	0.641	
Minotaur	0.026	0	-£0.026		N/A[4]	
Lionel the First	0.025	0	-£0.025	N/A	N/A[5]	
Total	9.991	£5.016	-£4.974	14.667	13.776	
Under Welsh Gove	ernment Mana	agement				
Trampires[6]	2	0	-2	1.6	1.621	
Eternal Beauty	1.05	£0.880	-0.170	1.214	1.255	
Bang	0.35	0	-0.350	1.5	2.562	
Tiny Rebel	0.318	0.03	-0.288	0.25	0.26	
Goose Green	0.025	0	-0.025	N/A	N/A[7]	
Almost Never (formerly True Believers)	0.622	0	-0.622	2.118	2.118	
Six Minutes To Midnight	0.75	£0.638	-0.112	3.88	3.52	
Total	5.115	1.547	-3.568	10.562	11.336	
Overall Total	15.106	£6.564	-£8.542	25.229	25.112	

Annex D - WELSH SCREEN FUND INVESTMENT (11 November 2020)

Financial Year of Offer	Name of Production Company (SPV)	Production Title (Wales Screen Fund)	Value of Offer £m	Anticipated Spend £m
2012/13	Tonto Films and Television Ltd	Da Vinci's Demons Series 1	0.495	3.823
2012/13	Urban Myth Films	Atlantis Series 1	0.25	4.026
2012/13	Pesky Productions Ltd (Boj & Buddies)	Boj & Buddies	0.2	1.003
2012/13	Fiction Factory (Hinterland Films Ltd)	Hinterland Series 1	0.215	3.691
2012/13	Tonto Films and Television Ltd (DVDS2)	Da Vinci's Demons Series 2	0.99	15
2013/14	Avanti Media Group	Wonder World	*0.127	0.763
2013/14	Urban Myth Films	Atlantis Series 2	0.25	4.026
2013/14	Lime Pictures Limited	Rocket's Island	*0.143	0.966
2013/14	Mirror Productions	Petroleum Spirit	0.051	0.358
2013/14	Modern Television	A Poet In New York	0.053	0.855
2013/14	Adastra Creative and Shrinking Cap Productions Ltd	Grandpa in my pocket	0.129	1.612
2013/14	Three Stones Media (The Rastamouse company)	Rastamouse Series 4	0.145	0.885
2013/14	Pure Grass Films Ltd (Drake Equation Ltd)	The Drake Equation	*0.74	5.208
2014/15	Lime Pictures Limited	Rocket's Island Series 4	0.07	0.7

ı	1	1		
2013/14	Lupus Films	Toot the Tiny Tugboat / Ethel & Ernest	0.55	3.034
2013/14	Green Bay Media Ltd	Castle Builders	0.045	0.32
2013/14	YJB Films (From a Jack to a King Ltd)	From a Jack to a King	0.1	1.229
2013/14	Hartswood Television Ltd	Lady Chatterleys Lover	0.125	0.813
2014/15	Gritty Realism Productions Ltd	Heart of Darkness	0.15	1.794
2014/15	TCFTV UK Productions	The Bastard Executioner	2.5	10
2014/15	Cwmni Da Cyf	Country Fair	0.125	1.019
2014/15	Animortal Studio (Trampires Ltd)	Trampires	0.674	6.738
2014/15	Tiger Aspect Productions (Tiger Aspect (D&F) Ltd)	Decline and Fall	0.1	1.8
2014/15	RF Movie Productions Ltd	Robin Friday - The Movie	*0.2	1.95
2014/15	Touchpaper Televison Ltd	Coming up	0.08	0.809
2014/15	Fiction Factory Films Ltd (Hinterland Films 2 Ltd)	Hinterland 2	0.304	5.3
2014/15	Fiction Factory Films Ltd (Hinterland Films 3 Ltd)	Hinterland 3	0.25	4.21
2015/16	Bad Wolf Ltd	Bad Wolf Productions	9	133
2015/16	Hartswood Films (Sherlock TV Ltd)	Sherlock Season 4	0.24	2.409
2015/16	Heel Stone Pictures Ltd	Crossing the Border	0.202	2.519
2015/16	Ninth Floor UK Productions Limited	Will Season 1	1.5	18.761

1	1	1	1	1
2015/16	Lookout Point Ltd (Pinewood Films 14)	The Collection	0.6	5.5
2015/16	Red & Black Films (Don't Knock Twice Ltd)	Don't Knock Twice	0.075	0.63
2015/16	Vertigo Television Ltd	Britannia VFX	1.1	11.149
2016/17	Beakus Ltd	Toggle Top	0.076	0.944
2016/17	Cloth Cat Animation Ltd (Clothcat LBB Ltd)	Luo Bao Bai	0.225	3.183
2016/17	Riverstone Pictures (Showdogs Ltd)	Showdogs	0.362	4.737
2016/17	Vox Pictures (Keeping Faith Ltd)	Keeping Faith	0.328	4.25
2016/17	Green Bay Media	Mountains and Life	0.03	0.54
2016/17	New Pictures (Requiem Productions Ltd)	Requiem	0.4	5.016
2016/17	Severn Screen Ltd (Apostle Films Ltd)	Apostle	0.385	5.767
2017/18	World Productions (BTK 2016 Ltd)	Born to Kill	0.2	2.5
2017/18	The Forge Entertainment Ltd	Kiri	0.2	2.382
2017/18	Coracle Pictures Limited (Denmark)	Denmark	0.085	1.383
2017/18	Rondo Media Cyf	The Wall	0.045	0.363
2017/18	Touchpaper Television Ltd	4Stories	*0.04	0.631
2017/18	Illuminated Productions Ltd	The Rubbish World of Dave Spud	0.09	0.906
2018/19	Eleven Film Ltd	Schooled	0.485	3.879
2018/19	Boom Cymru	15 days	0.089	1.074

1	1	I.	ı	l l
2018/19	Dream Horse Films Limited, Popara Films Ltd and Popara Films (DH) Limited	Dream Horse	0.35	4.384
2018/19	JJ Productions Ltd (Short Form Film)	Jamie Johnson Series 4	0.156	1.927
2018/19	Mad as Birds Ltd and Reliance Entertainment Productions Six Ltd	Six Minutes To Midnight	0.4	3.879
2018/19	Keeping Faith (Series 2) Productions Ltd (Vox Pictures)	Keeping Faith Series 2	0.3	4.654
2018/19	Hat Trick Productions	Warren	0.109	1.304
2018/19	Monterey Productions Ltd (HBO)	Brooklyn	0.22	2.412
2018/19	GOL Production Ltd (Pulse Films)	Gangs of London	0.35	4.209
2018/19	Iele Productions	Merched Parchus	0.041	0.444
2018/19	Blacklight TV	4Stories series 2	0.102	1.574
2019/20	All That Limit	Brave New World	2	20
2019/20	Joio	Bang Series 2	0.19	2.3
2019/20	JJ Productions Ltd (Short Form Film)	Jamie Johnson Series 5	0.06	1.827
2019/20	Vox Pictures (Keeping Faith Series 3)	Keeping Faith Series 3	0.24	3.965
2019/20	WP Productions Ltd (World Productions)	The Pembrokeshire Murder	0.2	2.135
2020/21	Hartswood TV Ltd	Roald & Beatrix: The Case Of The Curious Mouse	0.225	2.247
2020/21	Illuminated Productions Ltd	The Rubbish World of Dave Spud Series 2	0.14	1.407
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TOTAL (exoffers*)	cluding withdrawn		42.884931	507.291
2022/2023	Steel Town Murders (aka Kappen)	Severn Screen	£0.40	5.200
2022/2023	Un Nos ola o Leuda/One Moonlit Night	Afanti Media	£0.12	0.959
2022/2023	4 Stories: On the Edge S4	Blacklight TV	£0.07	0.882
2022/2023	Black Cake	CBS UK Productions/Kapital Ent.	£0.75	10.000
2022/2023	American Doomsday / Super Volcano	Wildflame	£0.07	0.416
2022/2023	The Truth About My Murder	Yeti	£0.25	0.342
2022/2023	The Pact S2	Little Door	£0.33	5.502
2022/2023	Wolf	Hartswood	£0.50	6.004
2022/2023	Sex Education S4	Eleven Film	£0.45	6.169
2021/22	The Light Ltd/Y Golau Cyf	The Light/ Y Golau	0.528	5.289
2021/22	Cwmni Da Cyf	Rain Stories	0.042	0.337
2021/22	REP Productions SF Limited	The Almond and the Seahorse	0.1	0.935
2020/21	Short Form Film (JJ Productions) Ltd.	Jamie Johnson Series 6 & 7	0.335	4.651
2020/21	Havoc Film Ltd	Havoc	2.15	25.004
2020/21	Bad Wolf (HDM3) Ltd	His Dark Materials Season 3	2	21.075
2020/21	Barking Lion Productions	The Trapper Keeper	4	40.159
2020/21	WOTW2 Ltd- Urban Myth films	War of the Worlds Series 2	0.75	7.344
2020/21	Eleven Films (Starco TV 3 Ltd)	Sex Education Series 3	0.432	5.186
2020/21	One Tribe TV Limited	Wonders of the Celtic Deep	0.077	0.618
2020/21	Little Door Productions Ltd (Little Door (The Pact) Ltd)	The Pact	0.595	5.953
2020/21	Lupus Films (Kensukes Kingdom Ltd)	Kensukes Kingdom	0.1	0.841
2020/21	Joio Cyf (Joio (Bang 2) Ltd)	Bang Series 2	0.19	2.302

Annex E – BAD WOLF STUDIOS INVESTMENT (November 2021)

Investment	Investment Value (£)	Drawn down to date (£)	To be drawn down in future years (£)	Accrued interest @ 7.52% to date (£)	Paid interest @ 7.52% to date (£)	Bad Wolf match funding (£)	Expected Welsh Spend (£)	Achieved Welsh Spend (£)
Repayable Advance	4,500,000	4,500,000	-	1,063,937	51,481	-	54,000,000	54,000,000
Further Grant	4,500,000	4,500,000	-	N/A	N/A	-	79,000,000	79,496,087
Purchase of Buildings 1 and 2, Trident Park	6,000,000	6,000,000	-	N/A	N/A	-	N/A	N/A
Auguisition fees	30,000	30,000	-	N/A	N/A	-	N/A	N/A
Studio Fit out	2,650,000	2,650,000	-	N/A	N/A	2,800,000	N/A	N/A
Rewood Studio Wales Fit out	667,588	667,588	-	N/A	N/A	692,412	N/A	N/A
SAWS	80,000	40,000	-	N/A	N/A	-	N/A	N/A
Deposit	N/A	N/A	N/A	N/A	N/A	250,000	N/A	N/A
Youth Drama Network	20,000	20,000	-	-	N/A	-	N/A	N/A
His Dark Materials Season 3	2,000,000	2,000,000		-	-	-		
Total	20,447,588	20,407,588	0	1,063,937	51,481	3,742,412	154,074,843	133,496,087

Agenda Item 3

Document is Restricted

Pwyllgor Diwylliant, Cyfathrebu, y Gymraeg, Chwaraeon, a Chysylltiadau Rhyngwladol

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Culture, Communications, Welsh Language, Sport and International Relations Committee

Senedd Cymru

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Welsh Parliament

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Jeremy Miles MS

Minister for Education and Welsh Language
Welsh Government

08 November 2022

Welsh Government Draft Budget 2023-24

Dear Jeremy,

You will be aware that Senedd committees will be undertaking scrutiny of the Welsh Government's draft budget 2023-24 in the autumn.

Written evidence

To inform the Culture, Communications, Welsh Language, Sport and International Relations Committee's scrutiny, we would welcome written information from you on the areas detailed in the Annex to this letter. We would be grateful to receive this information by 14 December 2022.

Oral evidence

Members would also be grateful if you could attend an oral evidence session on 18 January 2023 between 11.10 to 12.10.

Approach

The Committee will seek to follow the Finance Committee's lead, basing our approach on the four principles of financial scrutiny: affordability, prioritisation, value for money and budget processes. We are also seeking evidence from the Minister for Economy, the Deputy Minister for Arts and Sport and the Chief Whip and the First Minister, given the relevance of their work to our remit.

In accordance with the new budget procedures, the Committee will consider whether to report our findings to the Senedd.

Yours sincerely



Llyt Juh.

Delyth Jewell AS

Chair of the Culture, Communication, Welsh Language, Sport and International Relations Committee

Annex

ANNEX – REQUEST FOR WRITTEN INFORMATION IN ADVANCE OF DRAFT BUDGET SCRUTINY

The Committee requests the following information:

Commentary on Actions and detail of Budget Expenditure Line (BEL) allocations

A breakdown of the 2023-24 draft budget allocations (as relevant to the Welsh Language) by MEG, Spending Programme Area, Action and Budget Expenditure Line (BEL).

Final out-turns for 2021-22 and forecast out-turns for 2022-2023.

Other information

Information on how the delivery of the Welsh Language portfolio and associated outcomes are monitored and evaluated to demonstrate value for money.

Information on allocations (and their location) in your portfolio to support the *Cymraeg 2050* Welsh language strategy, in particular, allocations to achieve the 'milestones' as set out in the *Work Programme 2021-2026*.

Specific areas

Updates on allocations in 2022-23 budget

Information on the allocation of £1.2 million to the Urdd to assist with rebuilding after the pandemic, and details on the specialist programme that provides Welsh-medium apprenticeships for young people within deprived communities.

Progress update on the additional £2.2m allocated to expand Welsh language immersion provision across Wales and any supporting data.

Information on the increased allocation of £4.3m within the Welsh in Education BEL during 2022-23, specifically, how and where this additional funding has been utilised.

Update on budget allocations from other parts of the Ministers portfolio, including the Teacher Development and Support BEL and the Curriculum and Assessment BEL to support the development of the Welsh language.

Welsh Language Commissioner

Allocations and commentary in respect of the budget allocation for the Welsh Language Commissioner in 2023-24.

Capital expenditure in relation to the Welsh language

Detailed progress on expanding capacity in Welsh-medium schools, the distribution of the Welsh Medium Capital Grant and progress to date across local authorities in Wales.



Jeremy Miles AS/MS
Gweinidog y Gymraeg ac Addysg
Minister for Education and Welsh Language



Our ref: MA/JMEWL/3596/22

Delyth Jewell MS Chair Culture, Communications, Welsh Language, Sport, and International Relations Committee

15 December 2022

Dear Delyth,

Thank you for your letter of 8 November on the scrutiny of the Welsh Government's 2023-24 budget which was published on 13 December.

The enclosed paper provides detail on Welsh Language plans set out in draft budget together with further information on specific areas requested by the Committee.

I look forward to providing an update to the Committee at our oral evidence session on 18 January 2023.

Yours sincerely,

Jeremy Miles AS/MS

Gweinidog y Gymraeg ac Addysg Minister for Education and Welsh Language

Culture, Communications, Welsh Language, Sport and International Relations Committee

Date: 18 January 2023 (11.10-12.10)

Title: Evidence paper on Draft Budget 2023-24 - Welsh Language budgets

within the Education and Welsh Language Main Expenditure Group

This paper provides information to the Culture, Communications, Welsh Language, Sport and International Relations Committee on budget allocations relevant to the Welsh Language in the Education and Welsh Language Main Expenditure Group (MEG) proposals outlined in the draft Budget 2023-24, published on 13 December 2022. It also provides an update on specific areas of interest to the Committee.

1. Commentary on Actions and detail of Budget Expenditure Line (BEL) allocations

- 1.1 When we published our 2022 Welsh Spending Review, we set out ambitious plans for increasing the number of Welsh speakers and doubling daily use of the language. Indicative budgets set last year reflected an increase to Welsh Language budgets ¹of £5.8m (15.4%) in 2022-23, with further increases of £3m (6.9%) in 2023-24 and £3.5m (7.5%) in 2024-25. There is no doubt that this has been a challenging budget, the most challenging since devolution. However, this budget maintains and builds on planned increases for the Welsh Language, as reflected in tables 1 and 2 below.
- 1.2 In draft Budget 2023-24, the total Welsh Language budget within the Education and Welsh Language MEG increases by £0.199m in 2023-24 to £46.755m (£46.705m resource and £0.05m capital). By 2024-25 the total indicative Welsh Language budget stands at £50.207m (£50.157m resource and £0.05m capital).

				£00	00s			
Action	BEL	2022-23 Final Budget March 2022	2023-24 Indicative Final Budget March 2022	2023-24 changes	2023-24 Draft Budget December 2022	2024-25 Indicative Final Budget March 2022	2024-25 changes	2024-25 Draft Budget December 2022
Welsh in Education	Welsh in Education	17,775	20,775	-	20,775	24,275	-	24,275
Total Welsh	in Education	17,775	20,775	0	20,775	24,275	0	24,275
	Welsh Language	22,404	22,404	-	22,404	22,404	-	22,404
Welsh	Welsh Language Commissioner	3,207	3,207	150	3,357	3,207	150	3,357
Language	Welsh Language Commissioner - Non Cash	120	120	49	169	120	1	121
Total Welsh	Language	25,731	25,731	199	25,930	25,731	151	25,882
Total Welsh	Language Resource	43,506	46,506	199	46,705	50,006	151	50,157

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 $^{^{1}\} Budgets\ within\ the\ Welsh\ in\ Education,\ Welsh\ Language\ and\ Welsh\ Language\ Commissioner\ Budget\ Expenditure\ Lines\ (BELs)\ only.$

TABLE 2: Capi	TABLE 2: Capital Budget [²]—Total Welsh Language								
		£000s							
Action	BEL	2022-23 Final Budget March 2022	2023-24 Indicative Final Budget March 2022	2023-24 changes	2023-24 Draft Budget December 2022	2024-25 Indicative Final Budget March 2022	2024-25 changes	2024-25 Draft Budget December 2022	
Welsh Language	Welsh Language Commissioner	50	50	-	50	50	-	50	
Total Welsh L	anguage 50 50 - 50 50 -							50	
Total Welsh L	Language Capital 50 50 - 50 50						-	50	

- 1.3 As requested by the Committee, a detailed breakdown of 2023-24 draft budget allocations (as relevant to the Welsh Language), final outturn for 2021-22, together with forecast outturn for 2022-23, is attached at **Annex A**. This confirms the final outturn for Welsh Language budgets in 2021-22 was £40.779m (£40.533m resource and £0.246m capital) and the forecast outturn (as at period 7) for 2022-23 is £43.979m (£43.834m resource and £0.145m capital).
- 1.4 It is important to note that the aim is to mainstream Cymraeg 2050 into all Welsh Government portfolio areas and there is already expenditure on the language embedded in delivery within many other ministerial portfolios. However further detail is provided below on the specific Budget Expenditure Lines (BELs) within the Education and Welsh Language MEG that directly support delivery of the Welsh Language portfolio.

Welsh Language BEL

- 1.5 The purpose of the Welsh language BEL is to support the delivery of *Cymraeg 2050* in relation to increasing the use of Welsh and securing the right infrastructure. Funding within the Welsh Language BEL is maintained at £22.404m per annum in 2023-24, following the increases actioned in last year's budget.
- 1.6 Additional funding of £1.2m was allocated to the Urdd in 2022-23 as continued support for the rebuilding of their services as a result of the Covid-19 pandemic. The funding has been baselined into 2023-24. It takes total funding for the Urdd to over £2.2m per annum. Detail on this funding is set out under section 3.1.
- 1.7 A further £0.3m per annum was allocated to the National Eisteddfod in 2022-23 to support the organisation to continue to recover following the financial challenges posed by the Covid-19 pandemic. This funding has also been baselined into 2023-24, with funding for the Eisteddfod Genedlaethol planned to increase to £1m in 2023-24. This funding will enable the Eisteddfod to continue with their current activities, and to ensure that the Eisteddfod has the appropriate staffing levels to plan and stage the Eisteddfodau in Llŷn and Eifionydd in 2023 and Rhondda Cynon Taf in 2024. Funding will also continue to be used to build on the success of AmGen to support a more blended approach, which includes

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 $^{^2}$ A further £45m invested over three years (2022-23 to 2024-25) within the Education Infrastructure BEL to support the Welsh Medium Capital Grant.

further investment in digital interaction in parallel with the traditional element of the Eisteddfod. This provides a unique opportunity to showcase and further promote our culture, heritage and Welsh language to a wider audience.

- 1.8 The remaining budget has been maintained for 2023-24 and 2024-25 to support partnership activities including:
 - Cymraeg i Blant (Cymraeg for Kids) to support parents, prospective parents and other family members in using Welsh at home, transmit Welsh to their children, and to support children's linguistic development in a social and educational context (see paragraphs 2.13-2.14);
 - delivering Welsh language training through the National Centre for Learning Welsh (see section 3.1);
 - Siarter laith which supports and promotes the informal use of Welsh amongst school-age children (see paragraphs 2.19-2.21);
 - delivering the Welsh Language Technology Action Plan;
 - increasing the use of Welsh, through grants to a number of key partners including: the network of Mentrau laith including the network of Papurau Bro (community newspapers); Merched y Wawr; Cymdeithas Eisteddfodau Cymru; Cymdeithas Cyfieithwyr Cymru; and the Young Farmers Clubs;
 - supporting Ysgol Gymraeg Llundain school to provide an important opportunity to promote the Welsh language in London;
 - the Welsh Language Communities Housing Plan (see paragraph 2.17);
 - Bangor University's ARFer project, to increase interpersonal, communication and confidence in the use of Welsh in the workplace; and
 - research, evaluation and marketing in respect of the strategy.

Welsh Language Commissioner BEL

1.9 This budget (resource of £3.526m and capital £0.50m) supports the Welsh Language Commissioner, with further detail on the Commissioner's budget provided in section 3.2.

Welsh in Education BEL

- 1.10 As part of the draft budget published in December 2021, the Welsh in Education budget increased by £4.3m in 2022-23 to £17.775m, with further increases of £3m in 2023-24 and £3.5m in 2024-25, to £20.775m and £24.275m respectively. Funding in this BEL is being maintained in this budget.
- 1.11 As part of our Co-operation Agreement with Plaid Cymru, we will be investing an additional £8m by 2024-25 (£1.5m in 2022-23, with further increases of £3m in 2023-24 and £3.5m in 2024-25), to the Coleg Cymraeg Cenedlaethol and the National Centre for Learning Welsh. Further detail is included in section 3.1.
- 1.12 Funding of £2.2m per annum continues to expand Welsh immersion provision. Further detail is set out in section 3.1.
- 1.13 Following an increase in funding from 2022-23, we will continue to provide £0.6m per annum to support the e-sgol programme (see section 3.1).

- 1.14 The Welsh in Education BEL also supports actions related to Welsh-medium and Welsh language education within *Cymraeg 2050*, including:
 - funding for Mudiad Meithrin to increase Welsh-medium childcare provision as a pathway into Welsh-medium education (see paragraphs 2.24-2.26);
 - the implementation of the new 10-year Welsh in Education Strategic Plans (WESPs) in line with the Welsh in Education Strategic Plans (Wales) (Amendment) (Coronavirus) Regulations 2020, which came into force on 1 December 2020 (see paragraphs 2.29-2.30); and
 - commissioning of teaching and learning resources (see section 3.1).

2. Other Information

Information on how the delivery of the Welsh Language portfolio and associated outcomes are monitored and evaluated to demonstrate value for money.

- 2.1 In terms of ensuring value for money, clarity over how we use our resources effectively is central to delivering the priorities set out in the Programme for Government and the Co-operation Agreement. We have well-established processes in place to ensure that resources are used effectively for the purposes intended.
- 2.2 Progress against the <u>Cymraeg 2050 Work Programme for 2021 to 2026</u> is monitored annually through a process which includes the publication of an annual <u>Action Plan</u> at the beginning of the financial year, followed by an Annual Report at the year end to report back on the actions detailed in the Action Plan. Regular reviews to monitor expenditure and outcomes are undertaken to ensure that any available resources are reprioritised to deliver the strategy.
- 2.3 The Welsh Language Partnership Council plays a role in advising on progress towards the 2050 target and the efficacy of our programmes and interventions. Sub-groups work alongside the Partnership Council and undertake more detailed work and scrutiny for example in the field of equality. The Cymraeg 2050 Programme Board within the Welsh Government is tasked with assessing risks and identifying steps to mitigate them and mainstreams the strategy in each of the Government's policy areas.
- 2.4 In terms of research and evaluation, we have an annual Evidence Plan in place that identifies gaps in the evidence on the Welsh language and sets out a programme of analytical work to address these needs.
- 2.5 We are currently undertaking a review of the Grant Scheme to Promote and Facilitate the Use of the Welsh Language. The aim of the review is to assess how the current Scheme has been designed and implemented, and inform our planning of a future funding model to support the future use of the Welsh language.
- 2.6 In November 2022 we published a <u>Research and Evaluation Framework for Cymraeg 2050</u>. It provides guidance on collecting evidence and data, assessing progress, and evaluating the impact of the strategy as it continues to be

- implemented. This Framework will provide a basis for the Welsh Government's programme of research and evaluation in relation to the strategy over the coming years.
- 2.7 We have continued to use the findings of a research study we published in 2017: Welsh Language Transmission and Use in Families to implement our policy on Welsh language transmission and use in families, which we published in January 2021. The Policy provides a basis for a ten-year programme of work. It aims to enable those families where there is already an ability to use Welsh to use whatever Welsh they have with their children. One of the main steps we've undertaken in implementing the policy has been to analyse work with families in non-Welsh language-related fields which uses the behavioural sciences so that we look at what lessons we can learn from this and develop interventions for our language based on these.
- 2.8 We've continued to undertake work on what our target audiences think about our language. We are increasing the amount of behaviourally-scientific work we undertake to increase the use of Welsh and understanding language behaviours and attitudes towards Welsh is one part of this. We have developed a narrative / verbal strategy to ensure that we're engaging with the right audiences and speaking with them in an engaging way. We've continued to work with many of our partners on this 'one voice' approach to promote the Welsh language, thereby reducing duplication of work.
- 2.9 Furthermore, our target of increasing Welsh language early years provision by 150 nursery groups by 2028 has the potential to reduce spend on promotion among older age groups, as they help individuals establish robust language practices at an early age. In this respect, Cylchoedd Meithrin contribute to nurturing the conditions which create new Welsh speakers by immersing children in the language and its culture, and by helping to feed Welsh-medium schools. This spend on the early years prepares the ground for further interventions in the shape of, for instance, the Siarter laith (which has the aim of encouraging informal Welsh language use among school children from an early age).
- 2.10 Our Welsh Language Technology Action Plan involves ensuring Welsh language digital components are created and maintained so that they can be used and reused under a suitably permissive licence by all. The spread of Welsh language technology is also essential for the normalisation of the Welsh language and enabling people to use it in their day to day lives. We launched the Plan on 23 October 2018. One of the main recent developments under the Plan was the result of our collaboration with Microsoft to design a simultaneous human language interpretation facility for Microsoft Teams scheduled meetings which is now available at no extra charge for those who have a Teams licence. This will enable us to use more Cymraeg in more meetings and contribute directly to our target of doubling the daily use of our language.
- 2.11 We are committed to using the Well-being of Future Generations (Wales) Act 2015 to improve how we make decisions about the social, economic, environmental and cultural well-being of Wales. Our goal is to ensure we reflect

the sustainable development principle and our spending plans aim to achieve a balance between short and long-term priorities.

Information on allocations (and their location) in your portfolio to support Cymraeg 2050 Welsh language strategy, in particular, allocations to achieve the 'milestones' as set out in the Work Programme 2021-2026

2.12 Since launching Cymraeg 2050 in 2017, we have been working towards a series of milestones to achieve our targets of a million Welsh speakers and doubling daily use of Welsh by 2050. We follow a trajectory that was developed based on the 2011 Census. The world has changed dramatically since 2017 and we have committed from the outset to pause once we had the 2021 Census results in order to take stock and review our work plans and the trajectory to reach a million Welsh speakers as necessary. We are now considering the Census data alongside other sources of information for example the Annual Population Survey in order to ensure that we remain on track with our aim of doubling the daily use of our language and reaching a million Welsh speakers by 2050. Set out below is our progress against the high level milestones.

Milestone: a small increase in language transmission rates in families by the 2021 Census, continuing the trend seen between 2001 and 2011

- 2.13 To support this aim, we will continue to invest in the Cymraeg for Kids programme during 2023-24 with funding of £0.73m being maintained. The objectives of the programme are to support parents, prospective parents and other family members in introducing and using Welsh at home and transmitting Welsh to their children, and to support children's linguistic development in a social and educational context. This is achieved through a series of free sessions for parents and their children, a network of officers support families to introduce and use Welsh at home, transmit Welsh to their children, and support children's linguistic, social and educational development. During 2022-2023, the resumption of face-to-face sessions following the pandemic has continued. In addition, the virtual delivery of the programme introduced due to Covid-19 restrictions continues to be an important element of the support.
- 2.14 Cymraeg for Kids supports our new <u>national policy on Welsh language</u> <u>transmission and use in families</u>. Encouraging families to choose Welsh is an important part of *Cymraeg 2050* and this policy outlines how we plan to make sure parents and carers are given the best possible support and encouragement to choose to use Welsh with their children. The Welsh language transmission and use in families programme works in collaboration with Cymraeg i Blant officials to design interventions based on lessons learnt. We've commissioned external specialists in behavioural science, to work in collaboration with us and partners to create and trial interventions and / or to improve existing interventions to support families to transmit the Welsh language to their children. During 2023 -24 we will continue this work and funding of £0.1m has been maintained to trial pilot interventions in this field. A comprehensive intervention evaluation report will be produced at the end of the project in March 2024.

Milestone: Increasing language use

- 2.15 As I often repeat, Cymraeg 2050 is about much more than increasing the number of Welsh speakers. It's also about empowering speakers to use their Welsh with the aim of doubling the daily use of Cymraeg by 2050. With this important aim in mind, all of the interventions in my portfolio, and therefore all corresponding budget allocations, ultimately have the aim of increasing the use of the language, and are evaluated and monitored to ensure that they are fit for this purpose. This is true of both the Welsh Language and Welsh Language Commissioner BELs. Under the Memorandum of Understanding between the Welsh Government and the Welsh Language Commissioner, as well as regulating the standards, the Commissioner has the role of increasing use of the language.
- 2.16 While Covid-19 has dramatically changed the world around us, it is encouraging to see how organisations have positively responded to the challenges. It was particularly encouraging to see both the National Eisteddfod and the Urdd National Eisteddfod returning to their traditional format with many new and innovative attributes this year. The Young Farmers, Merched y Wawr and the network of mentrau iaith continued their progress in developing more face to face activities. In particular, the mentrau iaith have updated their community language profiles and have revised their annual workplans to reflect the challenges facing their communities. The mentrau iaith, in particular, have been directed to emphasise more on community engagement and empowerment. This all shows the important work our partners have been doing, driving Welsh language policy and delivering *Cymraeg 2050*'s aims during this difficult time.
- 2.17 In October 2022, the Welsh Language Communities Housing Plan (WLCHP) was published. The plan includes numerous economic, housing and community development interventions to support Welsh speaking communities that have high levels of second homes. Supporting the Welsh language as a thriving community language is central to the plan. The aim of the Welsh Language Communities Housing Plan is to empower communities to take responsibility for the long term sustainability of the Welsh language. The plan aims to help and support communities to fulfil their aspirations. A total of £0.465m has been allocated for the WLCHP for 2022-23 and we anticipate funding will be at a similar level for 2023-24. On a related matter, in August 2022, we launched the Commission for Welsh-speaking communities, who is currently holding a call for evidence. The Commission will initially concentrate on the future of Welsh as a community language in Welsh-speaking communities.
- 2.18 Activities funded from the Welsh in Education BEL include the development of Welsh-medium and bilingual early years provision, the development and implementation of the Welsh in Education Strategic Plans (WESPs), support for FE colleges and training to enable tutors and assessors to teach and train learners bilingually, support the development of Welsh-medium HE provision and lead on post-16 development. Other activities include the development of teaching and learning resources to support the teaching of Welsh and other subjects through the medium of Welsh, as well as bilingual resources to support the new curriculum. All of these activities have an impact on language use.

- 2.19 The Siarter laith supports and promotes the informal use of Welsh amongst school-age young people with the aim of creating bilingual citizens of the future, who will:
 - be instinctive, natural, comfortable, confident Welsh speakers;
 - want to use the Welsh language of their own volition;
 - speak Welsh with each other whether they come from Welsh speaking homes or not:
 - be confident to use their Welsh and have a positive attitude towards it; and
 - be assertive about their Welshness and language use.
- 2.20 There are four projects within the Siarter laith:
 - Siarter laith and Siarter laith Uwchradd operates Welsh-medium primary and secondary schools respectively;
 - Cymraeg Campus operates in English medium primary schools; and
 - Cymraeg Bob Dydd operates in English medium secondary schools.
- 2.21 We will allocate £0.713m to the programme for 2023-24. We provide £0.138m to the Urdd to deliver *Cymraeg Bob Dydd* and £518,770 is allocated to the regional consortia (or in the case of mid and West Wales to the relevant local authorities) to work with schools to deliver the programme. The remainder funds national activities such as the publication of the Seren a Sbarc books and other resources. This project is a key part of our work to increase language use and will be maintained in 2023-24.
- 2.22 It's very difficult to measure language use. One way is by conducting language use surveys. Work began on a new Welsh language use survey in July 2019, and was due to continue until the end of March 2021. However, due to Covid-19. the survey ended earlier than planned, during March 2020. The Welsh language use surveys are the official source for reporting progress against one of the national indicators set out in the Well-being of Future Generations Act (Wales) 2015. According to the Welsh Language Use Survey 2019-203, 10% of people aged three or older spoke Welsh daily and could speak more than just a few words (it should be noted that Welsh speakers who can only speak a few words are not included here, no matter how often they speak the language). This is the same percentage as in the Welsh Language Use Survey 2013-15. However, when looking specifically at Welsh speakers aged three or older in Wales, over half (56%) spoke the language daily (regardless of their levels of fluency) compared with 53% in the Welsh Language Use Survey 2013-15. There was also a small increase in those who considered themselves fluent in Welsh (up to 48% from 47%) and two thirds of Welsh speakers agree (strongly or tend to agree) that speaking Welsh is an important part of who they are.
- 2.23 Cymraeg 2050 is a cross-cutting policy, supported not just through the Welsh Language and Welsh in Education BELs. For example, the Sabbatical Scheme and CYDAG are supported by the Teacher Development and Support BEL within the Education and Welsh Language MEG. An additional £1m was also allocated to the Curriculum Reform BEL from 2021-22 for bilingual resources to support

³ Social use of the Welsh language: July 2019 to March 2020 | GOV.WALES

effective implementation of the new Curriculum for Wales. Further detail on these areas are set out below.

Milestone: Aim to support the expansion of Welsh language early years by 60 new groups by 2026

- 2.24 Annual funding of £3.031m to Mudiad Meithrin has enabled it to support its membership of Cylchoedd Meithrin and Cylchoedd Ti a Fi to strengthen and expand its services.
- 2.25 During 2023-24, we will continue the support for Mudiad Meirthin to expand and strengthen this provision. Funding will also continue to enable Mudiad Meithrin to run the Sefydlu a Symud / Set up and Succeed (SAS) programme which focuses solely on establishing new Welsh-medium early years provision in areas of Wales where there is a current lack of such services as an access point to Welsh-medium education.
- 2.26 Through this work, 43 new groups were established over the first 3 years of the programme up to 2021. The target of establishing a further 60 groups during the current Senedd term is well underway with 12 groups having opened during 2021-22 and a further 12 being developed for 2022-23. The work to develop staff and volunteers at its member settings has also continued, and has this year included sessions tailored to respond to the challenges the early years sector has faced during this year. This budget will be maintained in 2023-24 and Mudiad Meithrin will continue to build early years capacity to provide a path into Welshmedium education.
- 2.27 Closely allied to the programme of expanding provision is the Programme for Government and Co-operation Agreement commitment to deliver a phased expansion of early years provision to include all 2 year olds, with a particular emphasis on strengthening Welsh-medium provision. It is expected that the SAS programme and the expansion of Flying Start will work closely and contribute to each other's targets.

Milestone: Increase the percentage of year 1 learners taught in Welsh from 23% (2020 to 2021) to 26% in 2026.

2.28 One of the key aims of *Cymraeg 2050* is to increase the number of learners studying through the medium of Welsh. The most recent PLASC data (2022), published at the end of August shows a small percentage increase in Year 1 learners studying through the medium of Welsh, rising from 23.4% in 2020/21 to 23.9% in 2021/22. In the *Cymraeg 2050 Work Programme for 2021-26*, we have committed to increase the percentage of year 1 learners taught in Welsh to 26% by 2026. Work in this policy areas includes a number of different streams.

Welsh in Education Strategic Plans (WESPs)

2.29 We will continue to allocate funding of £0.1m from the Welsh in Education BEL to support work on the Welsh in Education Strategic Plans (WESPs). All WESPs have been approved and have been operational since September 2022. Our

efforts in 2023-24 will concentrate on supporting local authorities to implement their new 10-year WESPs. This will include:

- providing advice and guidance around communication and promotion of Welsh-medium education;
- procurement of Welsh language and education consultants to advise local authorities on aspects of WESP implementation, such as progression from Welsh-medium primary schools and work around school categorisation;
- on-going support in implementing the new WESPs; and
- implementation of the new arrangements relating to school categorisation according to the provision of Welsh.
- 2.30 Local authorities will continue to use funding from other sources to implement their WESPs, for example through the Sustainable Communities for Learning capital programme, Early Years and Childcare capital grant, and the Revenue Support Grant (RSG). Specific Welsh language funding such as the Welshmedium Capital grant and Late Immersion Grant will continue to support and deliver activities directly supporting the implementation of WESPs.

Late immersion provision

2.31 Late immersion continues to play an important part in our work to increase the percentage of learners who attend Welsh-medium education. The *Cymraeg 2050 Work Programme for 2021-26*, and the Programme for Government, include our commitment to expand the Late Immersion Programme to ensure that every newcomer to the language has access to a Welsh-medium education when they need it and wherever they are on their learning journey. Further detail on this funding is set out under section 3.1.

Welsh Language Education Bill

2.32 We've made a commitment to introduce a Welsh Education Bill during the term of this Senedd. The purpose of the Bill is to strengthen and increase our Welsh language education provision to meet the challenges set out in *Cymraeg 2050*. There is no agreed timetable for this work, therefore the costs associated with a White Paper consultation may arise during the 2023-24 financial year with costs to be met from existing budgets.

Milestone: support growth in the number of teachers in Wales who can teach Welsh or teach through the medium of Welsh by 2031 as follows.

2.33 In May 2022, the Welsh in Education Workforce Plan was published with a commitment to increase the funding allocated to support implementation of our actions to increase the number of Welsh-medium teachers and support all teachers to develop their Welsh language skills. The latest data in relation to progress against this target was published in the Cymraeg 2050 Annual Report for 2021-22.

- 2.34 Funding is available within the Teacher Development and Support BEL to take this work forward. A total of £1.845m was allocated in 2022-23 (an increase of £1m) with further increases of £0.5m in 2023-24 and £2m in 2024-25.
- 2.35 The total funding available in 2023-24 is £8.720m of which £6.1m is allocated to professional learning (see below). The remainder of the funding will be prioritised to support the aims of the plan and will be mainly targeted at increasing the number of Welsh-medium teachers.
- 2.36 The Coleg Cymraeg Cenedlaethol is allocating £0.150m from their grant, which is funded from the Welsh in Education BEL, in 2022-23 to develop two specific projects:
 - pilot a financial scholarship and mentoring for undergraduate learners to support them to prepare for ITE through the medium of Welsh; and
 - develop networks to engage with Welsh-speaking graduates studying in England and promote opportunities for them to return to Wales to prepare to teach.
- 2.37 It is hoped that the Coleg will continue to allocate funding from their grant in 2023-24 to continue these projects.
- 2.38 We continue to provide incentives for student teachers from Wales undertaking ITE and have maintained the laith Athrawon Yfory incentive of £5,000 for each student who is preparing to teach secondary subjects through the medium of Welsh.
- 2.39 The National Centre for Learning Welsh is leading on a pilot project to incentivise young Welsh speakers to return from universities to help teach Welsh in schools. A pilot project was held in July 2022 where 15 students from Universities across the UK attended a two week course at Cardiff University. They received presentations from education practitioners, received information on how to become Learn Welsh tutors, and had an opportunity to attend Learn Welsh classes and learn basic tutoring skills. A second pilot project will be held in July 2023 which will also include a placement period in a secondary school. It is hoped that this project will attract young people to teaching, and the Learn Welsh sector whilst also helping to increase the use of Welsh in schools.
- 2.40 Professional learning is a key feature of our approach to strengthening Welsh-medium teaching capacity and supporting practitioners to develop their Welsh language skills in accordance with the Professional Standards for Teaching and Leadership. We are working with regional consortia and local authorities to ensure that practitioners are identified and supported to engage with professional learning in order to improve the teaching of Welsh in English-medium schools and to support all schools to move along a continuum. Approximately £6.1m will be allocated within the Teacher Development and Support BEL in 2023-24 to this end.
- 2.41 Of this funding, £3.6m is allocated to the Sabbatical Scheme to deliver intensive Welsh language and language teaching methodology professional learning for practitioners. Courses are available on a range of levels for teaching assistants

- and teachers. The majority of this budget funds the supply costs related with releasing practitioners from schools to undertake the courses.
- 2.42 In addition to the Sabbatical Scheme, a total of approximately £2.5m will be allocated to the regional consortia and local authorities in 2023-24 to support the local and regional delivery of Welsh language support for practitioners. There is a slight reduction on this budget this year due to the availability of free Welsh language lessons see next paragraph.
- 2.43 Funding allocated to the National Centre for Learning Welsh will also deliver access to free Welsh language lessons to all education practitioners. A new website was launched in July 2022 to provide information to practitioners about the provision available to them via the Sabbatical Scheme and the National Centre for Learning Welsh Education Workforce | Learn Welsh.

3. Specific Areas

3.1 Updates on allocations in 2022-23 budget

Information on the allocation of £1.2 million to the Urdd to assist with rebuilding after the pandemic, and details on the specialist programme that provides Welsh-medium apprenticeships for young people within deprived communities.

- 3.1.1 As part of last year's budget, an additional £1.2m was allocated to the Urdd in 2022-23, which has been baselined into 2023-24, to provide continued support in the rebuilding of their services as a result of the Covid-19 pandemic. It ensured that the Urdd had a network of development officers in place who are employed to support children and young people in communities across Wales.
- 3.1.2 The Urdd's offering is wide ranging, vibrant and continues to grow. The allocation not only enabled the Urdd to redevelop and rebuild after the pandemic, but to also innovate and build on their successful initiatives held during Covid-19; such as new digital ways of engaging with young people through events such as Eisteddfod-T and international partnerships.
- 3.1.3 In the first quarter of 2022-23, the Urdd held their first in person Urdd National Eisteddfod since the COVID-19 pandemic. Their event was a huge success and drew record numbers of attendees. In addition to the £1.2m, in line with our Programme for Government commitment, we were delighted to support the Urdd with additional funding of £0.5m (2021-22) to offer the festival for free for attendees to celebrate its centenary year.
- 3.1.4 A key part of the funding enabled the Urdd to provide a specialist programme that provides Welsh-medium apprenticeships for young people within our most deprived communities. Nurturing the workforce of the future and establishing an impactful structure of recruiting, training and retaining Welsh-medium staff is essential if opportunities for children and young people to use Welsh are to be increased. The additional funding has enabled the Urdd to establish accredited apprenticeship pathways in Welsh. The funding also ensured that the Urdd could establish a skills Hub which enables learners across Wales to gain the essential

skills through the medium of Welsh. The effective structure and development of the Urdd's Apprenticeship Department through this allocation has enabled the Urdd to attract young people who lacked confidence in their Welsh to receive intensive training through the medium of Welsh after leaving school along with an option to consider a future career through the medium of Welsh. In short, the investment has attracted a cohort of young people who did not choose to engage with the Welsh language after their time at school, to consider a long-term career through the medium of Welsh.

Progress update on the additional £2.2m allocated to expand Welsh language immersion provision across Wales and any supporting data.

- 3.1.5 During 2021-22, we announced an investment of £2.2m to support Welsh learners undertaking late immersion in schools and to support Welsh learners' progression in light of COVID-19. This grant funding was dedicated to expanding Welsh-medium late immersion provisions in schools and centres and each local authority applied for funding of up to £0.1m for expenditure before the end of March 2022. Key funding requests included: additional teaching time to expand current immersion provision or COVID related learner support; pilots for 'pop up' immersion provision; procurement of specialist training in immersion methodologies and resources; scoping projects to establish latecomer provision based on other LA models.
- 3.1.6 This initial investment led to us announcing earlier this year additional revenue funding of £6.6m for the remainder of this Senedd term (£2.2m per annum for 2022-23, 2023-24 and 2024-25) to continue to develop late immersion provision in every local authority area. Each local authority will allocate funding according to their own individual needs. Some continue to support provision that already exists. Whilst others, mostly in South-East Wales, will lead to the establishment of new late immersion provision that will enable more learners to become bilingual speakers. This current funding round is enabling local authorities to keep in post, or appoint from new, over 60 specialised late immersion teachers / classroom assistants into newly established immersion units or centres. It is also supporting the development of innovative digital technologies to support learning, such as Gwynedd's Virtual Reality (VR) digital resource project consisting of a VR village providing opportunities for learners to use their language skills in different contexts. The funding will support an all-Wales roll out over the coming years.
- 3.1.7 In 2022-23, a Welsh-medium Late Immersion Network was established to support local authorities, regional consortia and schools to raise awareness of the different provisions, developments and good practice in place across Wales. This Network will continue during 2023-24.

Information on the increased allocation of £4.3m within the Welsh in Education BEL during 2022-23, specifically, how and where this additional funding has been utilised.

3.1.8 The £4.3m allocation is made up of:

• £2.2m – Late immersion provision

3.1.9 Details regarding the £2.2m allocation for immersion is outlined above.

• £1.5m – Coleg Cymraeg Cenedlaethol

- 3.1.10 In 2022-23, the core funding of the Coleg Cymraeg Cenedlaethol stands at £7.013m. This includes funding of £5.046m for the Coleg's higher education programme and £0.684m for its Welsh-medium scholarship scheme. In higher education, £4.184m directly supports Welsh-medium provision across universities and subject areas. Essential support is provided through Coleg branches to lecturers, staff development and publications. In post-16, a total of £1.283m has been allocated to support the Further Education and Apprenticeship Welsh-medium Action Plan, which is providing development grants in priority areas including Health and Social Care, Childcare and Public Services.
- 3.1.11 Within the core funding, the Coleg provides training and mentoring through Sgiliaith, to enable tutors and assessors to gain confidence in teaching bilingually and support for the apprenticeship sector. Additional grant funding from other areas is provided for digital and other resource development, the ambassador project and support for developing Welsh as a subject and Welshmedium teachers.
- 3.1.12 The Programme for Government and our Co-operation Agreement with Plaid Cymru includes a commitment to invest in Coleg Cymraeg Cenedlaethol to increase the amount of Welsh-medium delivery in the apprenticeship and further education sector, and the National Centre for Learning Welsh to provide free Welsh language learning for 16 to 25-year-olds and teaching staff. This builds on the existing budget for the Coleg which supports Welsh-medium provision across universities, together with FE colleges and training providers by providing training and mentoring through Sgiliaith, to enable tutors and assessors to gain confidence in teaching bilingually and support for the apprenticeship sector to build teaching capacity. As part of last year's budget, an additional £8m was invested up to 2024-25, with £1.5m allocated for the Coleg in 2022-23, with further increases to support the Coleg and National Centre of £3m in 2023-24 and £3.5m in 2024-25. The Coleg already has a close working relationship with the National Centre for Learning Welsh and further collaboration will strengthen the support to the Welsh language post-16 sector.
- 3.1.13 Of the £4.5m allocated for 2023-24, £2.825m will be provided to the Coleg and £1.675m to the National Centre.

• £0.6m – E-sgol

3.1.14 The e-sgol project was launched in 2018 with the aim of providing equality of opportunity for post-14 and post-16 learners in rural areas of Wales to study courses that would not otherwise be available to them. e-sgol is a blended learning initiative to deliver online teaching and learning opportunities using direct, real-time and interactive learning approaches.

- 3.1.15 The e-sgol project has been expanding year on year since its launch. During 2021-22, 28 subjects (GCSE, AS and 'A' level) have been offered across 28 schools to over 350 pupils through the e-sgol project.
- 3.1.16 Welsh Government funding for e-sgol for the current financial year is £0.6m and it will be maintained in 2023-24. The e-sgol project is available to all areas of Wales and participation is voluntary. The increased funding made available from 2022-23 will allow for increased promotion with the aim of ensuring that provision will expand to all consortium areas in Wales from September 2023.

Update on budget allocations from other parts of the Ministers portfolio, including the Teacher Development and Support BEL and the Curriculum and Assessment BEL to support the development of the Welsh language.

Sabbatical Scheme

3.1.17 We propose to continue to support the Sabbatical Scheme from 2022-23 with an approximate budget of £3.6m, to retain the same level of funding as previous years. The budget for the Sabbatical Scheme is drawn from the Teacher Development and Support BEL (see paragraphs 2.41-2.42).

Bilingual resources

- 3.1.18 Budget provision of £1m is being maintained within the Curriculum and Assessment BEL to continue the development of additional resources and supporting materials for schools and settings linked to the Curriculum for Wales. Alongside this, practitioners are supporting our review of over 5,000 curriculum resources already available on the Hwb platform, which are now populating a new dedicated Curriculum for Wales resources section. As the review progresses, more and more resources will appear in this section so that schools and settings can be assured of their quality and alignment to the new curriculum.
- 3.1.19 In conjunction, we continue to allocate funding of just over £3m from the Welsh in Education BEL to ensure adequate provision of Welsh-medium and bilingual resources to support the curriculum and its qualifications. In 2022-23 Adnodd, a Welsh Government subsidiary company, was incorporated to provide a strategic oversight to the provision and commissioning of resources. Adnodd will become operational as of 1 April 2023. Grant funding will be allocated to establish Adnodd. A three-year transition plan is being developed with some contracts and grants being funded and managed directly from Welsh Government.
- 3.1.20 We continue to work with various sectors to fund and commission:
 - bilingual resources for curriculum areas such as: health and well-being;
 Welsh history; Humanities; Expressive arts; and Black, Asian and Minority
 Ethnic communities' contributions and history;
 - 14-19 general and vocational qualifications textbooks and digital resources;

- Welsh-medium resources to support learners with additional educational needs to include sight loss, dyslexia and BSL;
- reading materials for 3-16 year old learners on culture and the history of Wales:
- resources to support Welsh language oracy and immersion; and
- terminology and dictionary infrastructure projects such as *Y Termiadur Addysg* and *Geiriadur Prifysgol Cymru*.

3.2 Welsh Language Commissioner

Allocations and commentary in respect of the budget allocation for the Welsh Language Commissioner in 2023-24.

- 3.2.1 The Welsh Language Commissioner's revenue allocation for 2023-24 and 2024-25 is £3.357m, which represents a £0.150m uplift from 2022-23. In line with the Commissioner's estimate, a non-cash depreciation budget of £0.169m will be provided in 2023-24, which is an increase of £0.049m on 2022-23, to support depreciation and amortisation costs on capital expenditure. The non-cash budget reduces to £0.121m by 2024-25.
- 3.2.2 In the budget estimate for 2023-24, the Commissioner's office highlighted the need for additional revenue funding to fund the pay deal for staff and ensure Commissioner's staff continue to fall in line with the terms and conditions of the Welsh Government. The additional revenue funding provided in 2023-24 represents an increase of over 4% increase to support pay uplifts.
- 3.2.3 There are no changes to the capital budget for the Commissioner, which remains at £0.050m for 2023-24 and 2024-25. We will continue to discuss the capital funding requirements for the Commissioner in 2023-24 to support their investment plans.

3.3 Capital expenditure in relation to the Welsh language

Detailed progress on expanding capacity in Welsh-medium schools, the distribution of the Welsh Medium Capital Grant and progress to date across local authorities in Wales.

- 3.3.1 This budget is located within the Education Infrastructure BEL of the Education and Welsh Language MEG. Its aim is to increase capacity in Welsh-medium schools, establish new Welsh-medium provision, support late immersion provision as well as support learners of all ages to improve their skills and confidence in Welsh.
- 3.3.2 The first round of Welsh-medium capital funding during 2018 has supported 46 projects across 20 local authorities, leading to 2,818 additional Welsh-medium childcare and education places. Most of the 46 projects are progressing well, however, the pandemic has had some impact with the completion dates of some projects slightly delayed.

- 3.3.3 A further £30m was announced in March 2021 to support capital projects dedicated to growing the use of the Welsh language in education according to local WESP needs. The funding is a second tranche of investment from the Welsh-medium Capital Grant, established in 2018 to support capital projects dedicated to supporting and growing the use of the Welsh language in education. This is on top of the existing allocation announced for Band B of the Sustainable Communities for Learning Programme
- 3.3.4 Of the 51 bids submitted, a total of 11 bids were approved across 9 local authority areas with the remaining bids that met the criteria but could not be supported due to limited funds placed on a reserve list. This investment will lead to the creation of an additional 933 places in Welsh-medium education, 285 additional late immersion places, 2 new Welsh-medium primary schools and increased capacity in 10 Welsh-medium schools already established.
- 3.3.5 During October 2022, additional funding of £7.1m was approved to support projects on the Welsh-medium Capital Grant reserve list. The projects that will be progressed within this financial year are included at Annex B.
- 3.3.6 These projects will make a substantial contribution to Welsh-medium education across Wales. On a local level, they will provide a positive boost to the language in numerous counties.

Summary

The budget as relevant to the Welsh Language in the Education and Welsh Language MEG Draft Budget for 2023-24 is presented to the Committee for consideration.

Jeremy Miles MS
Minister for Education and Welsh Language

ANNEX A – WELSH LANGUAGE BUDGETS WITHIN THE EDUCATION AND WELSH LANGUAGE MEG FOR DRAFT BUDGET 2023-24, 2022-23 FORECASTS AND 2021-22 FINAL OUTTURN

Resource budgets

Astiss		2024 22	2022 22	2022 22	2022 22	2022 24	2022.24	2022.24	2024 25	2024 25	2024.25
Action	BEL Description	2021-22	2022-23	2022-23	2022-23	2023-24	2023-24	2023-24	2024-25	2024-25	2024-25
		Final	Final	1st Supp	Forecast	Indicative	Changes	Draft	Indicative	Changes	Indicative
		Outturn	Budget	Budget	Outturn	Final		Budget	Final		Draft
			(Mar 2022)	(June 2022)	(Period	Budget		(Dec 2022)	Budget		Budget
					7)	2022-23			2022-23		(Dec 2022)
						(Mar 2022)			(Mar 22)		
		£000s	£000s	£000s	£000s	£000s	£000s	£000s	£000s	£000s	£000s
Welsh in Education	Welsh in Education	14,856	17,775	17,775	17,611	20,775	0	20,775	24,275	0	24,275
Total Welsh in Educa	tion	14,856	17,775	17,775	17,611	20,775	0	20,775	24,275	0	24,275
	Welsh Language	22,428	22,404	22,404	23,058	22,404	0	22,404	22,404	0	22,404
Welsh Language	Welsh Language Commissioner	3,187	3,207	3,113	3,165	3,207	150	3,357	3,207	150	3,357
weisii Laliguage	Welsh Language	-		215				100	100		
	Commissioner - Non- Cash	62	120	216	0	120	49	169	120	1	121
Total Welsh Language		25,677	25,731	25,733	26,223	25,731	199	25,930	25,731	151	25,882
EDUCATION - TOTAL	RESOURCE BUDGET	40,533	43,506	43,508	43,834	46,506	199	46,705	50,006	151	50,157

Capital budgets

Action	BEL Description	2021-22 Final Outturn	2022-23 Final Budget (Mar 2022)	2022-23 1st Supp Budget (June 2022)	2022-23 Forecast Outturn (Period 7)	2023-24 Indicative Final Budget 2022-23 (Mar 2022)	2023-24 Changes	2023-24 Draft Budget (Dec 2022)	2024-25 Indicative Final Budget 2022-23 (Mar 22)	2024-25 Changes	2024-25 Indicative Draft Budget (Dec 2022)
Welsh Language	Welsh Language Commissioner	246	50	50	145	50	0	50	50	0	50
Total Welsh Languag	e	246	50	50	145	50	0	50	50	0	50
EDUCATION - TOTAL	CAPITAL BUDGET	246	50	50	145	50	0	50	50	0	50

ANNEX B – WELSH MEDIUM CAPITAL GRANT ALLOCATIONS – OCTOBER 2021

Local Authority	Project	Capital
Newport	Sports Hall for Ysgol Gyfun Gwent Is Coed	£1,468,509
Torfaen	3G Pitch for Ysgol Gyfun Gwynllyw	£1,650,000
Cardiff	Ysgol Glantaf SRB Unit	£129,202
Cardiff	Ysgol Bro Edern refurbishment	£105,421
Cardiff	Plasmawr demountable unit and refurbishment	£1,148,620
Conwy	Cylch Meithrin Ysgol Bro Aled	£55,644
Anglesey	Ysgol Llanfawr childcare unit	£596,800
Anglesey	Ysgol y Graig childcare unit	£298,031
Neath Port Talbot	Ysgol Trebannws refurbishment	£460,000
Neath Port Talbot	Mynachlog Nedd refurbishment new seedling school	£550,000
Powys	Ysgol Pennant refurbishment and extension	£671,473
		£7,133,700

Agenda Item 4.1

Jeremy Miles AS/MS
Gweinidog y Gymraeg ac Addysg
Minister for Education and Welsh Language



Delyth Jewell MS Chair of the Culture, Communication, Welsh Language, Sport, and International Relations Committee

06 January 2022

Dear Delyth,

Thank you for your letter of 7 December 2022 asking for more information following my evidence session on 17 November 2022 in your inquiry into the legislative framework that supports Welsh-medium education provision.

You have asked for additional information around the following areas:

1. Training for Welsh-medium teachers

- 1.1 What consideration you have given to (...) overcome the challenges posed by recruiting staff to work in Welsh-medium nursery settings
- 1.2 What consideration has been given to encouraging pupils at an earlier stage to follow a Welsh-medium teaching career path

2. PLASC data on Covid-19 impacts on entry

- 2.1 PLASC data for this year, and for the past three years.
- 2.2 Confirmation whether or not the PLASC data that is publicly available through StatsWales is also available as a percentage of the number of pupils entering Welsh-medium education at three and seven years olds (foundation stage and key stage 1), as well at secondary school (key stage 3 entry).

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fydd gohebu yn Gymraeg yn arwain at oedi.

Please find my responses below as requested.

1. Training for Welsh-medium teachers

1.1 The Mudiad Meithrin programme mentioned in your letter is run solely by Mudiad Meithrin and not funded by the Welsh Government.

However, we have provided £3.78m of funding over 22-23, 23-24 and 24-25 to support and grow Welsh medium provision and practitioners in Wales via a variety of routes:

- the appointment of Development Officers within each of the five members of the Cwlwm consortium;
- the provision of an additional 100 recruits to undertake Level 3 Welshmedium childcare qualifications and an additional 50 recruits to undertake Level 5 Welsh Medium childcare qualifications;
- the provision for more <u>play and after school clubs</u> to train in playworks qualification to support expansion of registered services;
- support for an additional 40 setting through Croesi'r Bont which offers language support for new settings established under the Sefydlu a Symud programme and English medium settings looking to introduce or improve Welsh language provision aimed at improving language skills within the existing workforce;
- support an increase in <u>Welsh medium childminders</u>, focussing on preregistration training and support;
- support actions to encourage the <u>registration</u> of unregistered bilingual and Welsh medium settings and encourage bilingual settings to move towards Welsh medium status as an <u>operational language</u>.

We are also working with the National Centre for Learning Wales as part of our ESF¹ funded Progress for Success Programme to develop bespoke Welsh language courses for childcare and playwork practitioners. These specifically target existing practitioners who work within English-medium, Welsh Medium and Bi-lingual settings to give them the confidence to use more Welsh with the children in their settings as part of their day-to-day provision. The National Centre for Learning Welsh are developing two courses at higher levels to ensure that there is a pipeline of learning for childcare and playwork practitioners to continue to develop Welsh language skills and confidence in the sector.

1.2 We are clear in the Welsh in education workforce plan that although targeting graduates and encouraging them to study towards qualified teacher status (QTS) is important, it is often too late and young people have already made decisions

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¹ European Social Fund

on career paths they wish to follow. Therefore, one of the objectives of the plan is to increase the number of learners studying Welsh and subjects through the medium of Welsh at A level and at undergraduate level to create a sufficient pipeline of future teachers for the Welsh-medium sector.

Local authorities and the Coleg Cymraeg Cenedlaethol have a key role to play in increasing the number of learners studying Welsh and subjects through the medium of Welsh at post-16 and undergraduate level. I hope to see the number of learners continuing to study through the medium of Welsh increasing in line with local authority Welsh in Education Strategic Plans targets and as a result of the significant investment in post-16 Welsh-medium provision through the Coleg.

Education Workforce Council is already working closely with schools, learners and undergraduates to promote pathways into teaching, and we have asked them to scope the development of an apprenticeship route or vocational qualifications for learners in post-16 education and training as a pathway into teaching.

Through Welsh Government funding, the Coleg has worked with universities to develop and deliver modules for undergraduates to have experience of being in a classroom and preparing for initial teacher education (ITE). The Coleg is also developing a pilot financial scholarship and mentoring for undergraduates to support them to prepare for ITE through the medium of Welsh, which will include targeting learners studying in England.

The Welsh Government has also funded a pilot 'gap year' project for learners leaving school at 18 to have a year out to gain experience as a teaching assistant before progressing to university.

2. PLASC data on Covid-19 impacts on entry

- 2.1 PLASC data on the number and percentage of learners taught through the medium of Welsh as a first language is available on <u>StatsWales.</u> This data is from 2011/12 to 2021/22.
- 2.2 The data includes the number of pupils taught Welsh as a first language; total number of pupils and the percentage of pupils taught Welsh as a first language per local authority and as a Region. This data is available from the age of nursery to Year 13. You can access the relevant data by selecting from the drop-down menu on the tabs Measure and Year.

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This information formed part of the national and local data profile collated and shared by the Welsh Government with local authorities to assist their preparation of their Welsh in Education Strategic Plan. We have committed to updating the data profile on an annual basis.

Yours sincerely,

Jeremy Miles AS/MS

Gweinidog y Gymraeg ac Addysg Minister for Education and Welsh Language

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Agenda Item 4.2



Feedback from Bectu/CULT Cymru

Culture, Communications, Welsh Language, Sport, and International Relations Committee

Introduction

Bectu (a sector of Prospect) is the trade union that represents behind the scenes workers in TV, Film, Digital, Theatre and Live Events. The union manages a joint-union learning programme, CULT (Creative Unions Learning Together) Cymru in partnership with Equity, the Musicians' Union and the Writers' Guild of GB.

Following providing evidence in person to the above committee on 30th November, 2022 we are delighted to provide the following information.

Equality, diversity, and inclusion (EDI)

Many of the barriers in terms of EDI are common across the creative sector. All the sectors employ a significant number of freelancers (as sole traders and /or casual workers on short term-contracts) that results in additional barriers in terms of recruiting and retaining a diverse workforce.

Bectu raised the issue of under-representation across the creative industries in its presentation to the then NaFW committee in November 2011 including the union's response to the Hargreaves Creative Industries review that excluded any mention of equality and diversity. Sadly our concerns were not acknowledged or addressed.

Under-representation from specific groups i.e. *Global Majority, Disabled People, those from Non Privileged Socio Economic backgrounds, Women in certain grades and those who do not live near or have a link to a cluster of creative businesses has been a significant problem across the creative sector for many years and in particular those roles that are higher paid and that have power/influence.

The benefits of a diverse workforce are significant including supporting the industry and individuals to contribute to the sector/economy, provides a more innovative & dynamic global sector due to a broader range of talent with diverse lived experiences, a better reflection of Wales' cultural diversity, the knock on effect on future generations encouraged to work in the sector, opportunities to recruit & retain those particularly underrepresented in Wales' workforce e.g. disabled people, neurodiverse people, Asian women. Intersectionality is key in terms of looking at the diversity of the workforce and Welsh speakers should be included. Another area that needs to be looked at in more detail is age.

Across the creative sector a key problem is that the creative industries tend to recruit people that they know. E.g. in the TV and Film industry it is estimated that 74% of freelancers are recruited via word of mouth and it can be difficult for those without the

personal links to not only get their first job in TV and Film but to sustain and progress their careers during those crucial early years. Bectu commissioned research from Bournemouth University on Management Practices in UK Unscripted TV (the findings are relevant across the screen sector and the arts sector).

Bectu's Black Members committee frustrated at the lack of progress in employing and retaining people from Global Majority backgrounds in the screen industry launched the 'Race to be Heard' Campaign, that is calling on the establishment of an independent reporting body on racism via Ofcom. In 2018, 30 arts organisations throughout Wales signed Bectu's Diversity in Theatres Action Plan at the then National Assembly for Wales building, the aim was to increase the numbers of Global Majority people in particular in theatres/arts. Funding was secured via the Arts Council of Wales to drive this forward but was cancelled due to Covid. The key principles, particularly in terms for recruitment remain relevant to both the Arts, Music and Screen industries. Bectu has since developed the Commercials Production Diversity Action Plan for the commercial screen sector that includes a section on reporting racism.

* Global Majority - People who are Black, Asian, Brown, dual-heritage, indigenous to the global south, and or have been racialised as 'ethnic minorities'. In using this collective term, we recognise that these ethnicities are often defined in the UK as 'minority,' but that globally, they make up the majority.

Skills and training opportunities:

Access to training across the creative industries is patchy. For freelancers in particular identifying affordable, relevant learning opportunities at a local level is a barrier to them progressing in their careers. For new entrants there's an additional barrier in that training schemes are rare and often far too short. There's an over reliance on unpaid learning opportunities, which creative additional barriers for those who cannot afford to learn unpaid, and they should not be expected to.

Much of the creative sector has historically relied on a freelance workforce however over the past 30 years this has increased significantly and as the industry has become ever more successful the industry requires a significant number of high skilled and creative workers. There is tension around who should pay for the training and what the role is of Further and Higher Education – are they educators or trainers? The role of employers in training the workforce has diminished significantly and with a high number of freelancers many of them don't see that training the workforce is their responsibility but that of education providers and government.

Through the Wales Union Learning Fund for the past 20 years the unions have punched above their weight in supporting the creative workforce in Wales in their learning. Hundreds of courses are being organised and thousands of creative works are benefitting from this learning. These vary from vocational courses, health & safety, EDI, business & digital skills, train the trainer and coaching and mentoring. Since 2008 this has been via CULT Cymru. The benefit of union learning is that learning is identified by the workforce therefore it empowers them to reach their full potential. Unions also work closely with employers and other training providers

throughout the creative sector to pool resources on training delivery for both staff and freelancers. As a bilingual programme we offer courses in English and Welsh. From our feedback forms it's clear that many creative workers throughout Wales are very keen to learn or improve their Welsh language skills.

The industry requires a broad range of training providers and educators who work collaboratively to meet the needs of a broad range of creative workers. (Note that new roles are emerging and will continue to do so and Wales needs to be at the forefront of these developments), Creative Wales has set up the Creative Skills Advisory Panel that includes employers, unions, education and training providers that provides an excellent forum to discuss training for its sub-sectors. There needs to be a discussion around how this works with the theatres/music/arts sector under Arts Council of Wales.

Recommendations:

- All employers receiving any form of public funding (including tax relief) to contribute to training and development of the workforce including freelancers / casuals;
- Roll out of Union Learning Representatives across the sector for staff and freelancers;
- Ensure inclusive and accessible paid on the job training provision for new entrants including apprenticeships and shared traineeships (ideally a minimum of 9 months duration or 1 year for apprenticeships & shared traineeships);
- Access to free or affordable, relevant training for all creative workers including coaching and mentoring to enable them to progress in their careers;
- Ensure learning provision is available in Welsh and English & identify models for increasing Welsh language use in the sector;
- All new entrants training to include introduction to unions, rights & responsibilities at work, pensions, contracts, freelancing, health & safety, mental health & wellbeing, EDI.
- Explore how Arts Council of Wales could benefit from a skills forum and how this would link in with Creative Wales' Creative Skills Advisory Panel;
- Ensure that education providers include business skills in their programmes;
- Ensure that business support programmes are appropriate for the creative sector and offer diversity in business models;
- Support for a broad range of training providers jointly funded by Welsh Government and Employers to address market failure in this area;

Support

We are regularly contacted by people who are having to make difficult choices on their outgoings. Whilst we have a relatively buoyant screen sector in Wales, it is overwhelmingly reliant on freelancers and people with small businesses who only need one engager to delay or withhold payment to cause them significant difficulty.

Arts and Entertainments is a particular area of concern for Bectu. A combination of the significantly lower wages when compared to the screen sector and widespread use of zero hours contracts to staff theatre venues has culminated in serious recruitment challenges for the sector. Live events workers are similarly low paid in comparison and tend to be atypical workers such as freelancers. In our opinion, if we

hope to attract workers back to this sector, the terms and conditions on which people are engaged and employment practices need to improve dramatically.

General

We believe that the Welsh Government must ensure that funding is being allocated wisely to those employers who are seeking to improve the working lives of the staff and freelancers they rely on.

Bectu hopes Welsh Government will continue to work collaboratively with the creative Unions representing workers in these sectors. We feel our ability to highlight the way the industry works played a crucial role in ensuring Welsh Government was able to deliver support to the workforce during the pandemic and feel sure we can be just as useful to helping it address the challenges that lay ahead. Our democratic institutions offer Welsh Government an unparalleled means of consulting the workforce of this world class industry.

Mental Health & Well-being

Poor mental health and wellbeing has been a significant problem throughout the creative sector for many years. The culture of working long, unsocial hours, lack of work security due to a significant number of freelance/casual workforce that leads to fear in calling out bad practice as well as concerns regarding paying bills etc., lack of training and development in fair employment practices amongst employers and managers/supervisors, lack of opportunities for progression, balancing caring responsibilities with working in industry – some making the choice between a career they love and having a family, lack of strategy in terms of phased retirement and using skills of those leaving the industry for benefit of new entrants and mid-career workers.

There is significant amount of research in this area including research by the Film & TV Charity and Bectu (via Bournemouth University). In the arts Help Musicians UK offer support.

Harrowing statistics include:

- 9/10 people in TV and film surveyed said they'd had a mental health problem
- 55% screen workers had suicidal thoughts (compared to 20% population)
- 78% stated long working hours negative impact on health
- 39% those from Global Majority faced racial harassment / discrimination
- 74% disabled people considered leaving the industry
- 68% of workforce considered leaving the industry
- 70% managers hadn't had any management training
- Only 2% of freelancers said they'd go to manager with a problem
- 51% of women and 28% men stated they'd been sexually harassed

The unions are working hard to try and combat this problem so that Wales becomes a destination of choice for creative businesses and individuals. Regular mental health and wellbeing courses are being run including Mental Health First Aid Wales and bite size sessions with support organisations such as Beat, Mind, Time for Change are organised on a regular basis.

Most recently through CULT Cymru the unions are working with employers and Creative Wales in piloting a new impartial/independent role of WellBeing Facilitator in the screen sector. WellBeing Facilitators are currently working throughout Wales in supporting productions with their mental health and wellbeing policies etc. and the workforce with individual concerns they may have. Feedback so far is very positive and an evaluation will be undertaken in February 2023.

Recommendations (relevant to both staff and freelance workforce):

- Implement the Welsh Government's Social Partnership commitment to ensure that there's regular/open engagement between WG, Employers & Unions;
- Ensure any funding for companies/organisations from Welsh Government include clauses around fair recruitment, employment & working practices and an adherence to the Social Model of Disability;
- Endorse and build on lessons learnt from union campaigns including Bectu's Diversity Action Plans, Dignity at Work Campaign & support the union's Race to Be Heard Campaign;
- Bespoke training for managers including Heads of Departments in employment, HR, equality / diversity, bullying, harassment & discrimination, mental health & wellbeing and leadership across the creative sector;
- Adequate support in place for the workforce e.g. WellBeing Facilitators, Mental Health First Air training, Freelance and Staff Mental Health First Aiders, Occupational Health Support Services;
- Improvements in recruitment practices to ensure that they are open, inclusive, fair and transparent including briefings on reasonable adjustments;
- Identify and develop flexible and accessible working practices e.g. part-time working, job-sharing, creches; information about care packages etc;
- Identifying a variety of innovative worker/community led business models e.g. co-operatives, social enterprises (CULT Cymru has been running events in this area with partners);

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By virtue of paragraph(s) vi of Standing Order 17.42

Agenda Item 7

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Agenda Item 8

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